BOROUGH OF FRANKLIN

COUNTY OF SUSSEX

REPORT OF AUDIT

2025

NISIVOCCIA LLP
CERTIFIED PUBLIC ACCOUNTANTS

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
REPORT OF AUDIT
2025

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BOROUGH OF FRANKLIN

PART I

REPORT ON AUDIT AND FINANCIAL STATEMENTS

AND SUPPLEMENTARY SCHEDULES

YEAR ENDED DECEMBER 31, 2025

NISIVOCCIA
ASSURANCE · TAX · ADVISORY

Mount Arlington, NJ
Bridgewater, NJ
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Independent Member
BKR International

Independent Auditors' Report

The Honorable Mayor and Members
of the Borough Council
Borough of Franklin
Franklin, New Jersey

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements – *regulatory basis* - of the various funds and account group of the Borough of Franklin, in the County of Sussex (the "Borough") as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements, as listed in the table of contents.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of each fund and account group of the Borough as of December 31, 2025 and 2024, and the results of operations and changes in fund balance, where applicable, of such funds and account group, thereof for the years then ended in accordance with the accounting practices prescribed or permitted, as described in Note 1, by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division").

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund and account group of the Borough as of December 31, 2025 and 2024, or the changes in financial position or where applicable, cash flows thereof for the years then ended.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), audit requirements prescribed by the Division and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Borough, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough on the basis of the financial reporting provisions prescribed or permitted by the Division, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Division's regulatory basis of accounting and the budget laws of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the various funds and account group that collectively comprise the Borough's financial statements. The supplementary data schedules listed in the table of contents and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and New Jersey's OMB Circular 25-12, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the various fund and account group financial statements. The information has been subjected to the auditing procedures applied in the audit of the various fund and account group financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the various fund and account group financial statements or to the various fund and account group financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data schedules and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the various fund and account group financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2026 on our consideration of the Borough's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough's internal control over financial reporting and compliance.

Mount Arlington, New Jersey
May 22, 2026

NISIVOCCIA LLP

Brian Ko

Brian Ko
Certified Public Accountant
Registered Municipal Accountant No. 587

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
CURRENT FUND

BOROUGH OF FRANKLIN
CURRENT FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31, 2025	December 31, 2024
ASSETS			
Regular Fund:			
Cash and Cash Equivalents:			
Treasurer	A-4	$ 6,837,372.00	$ 6,311,935.59
Change Fund		500.00	500.00
		6,837,872.00	6,312,435.59
Receivables and Other Assets With Full Reserves:			
Delinquent Property Taxes Receivable	A-7	490,244.24	410,234.03
Tax Title Liens Receivable	A-8	740,802.20	506,881.89
Property Acquired for Taxes - Assessed Valuation		402,700.00	402,700.00
Revenue Accounts Receivable	A-9	4,516.39	3,147.06
Due from:			
Animal Control Fund	B	3,260.43	
General Capital Fund	C		42,929.08
Total Receivables and Other Assets with Full Reserves		1,641,523.26	1,365,892.06
Total Regular Fund		8,479,395.26	7,678,327.65
Federal and State Grant Fund:			
Due from Current Fund	A	116,901.37	26,775.56
Grant Funds Receivable	A-10	177,015.48	279,813.48
Total Federal and State Grant Fund		293,916.85	306,589.04
TOTAL ASSETS		$ 8,773,312.11	$ 7,984,916.69

BOROUGH OF FRANKLIN
CURRENT FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS
(Continued)

	Ref.	December 31, 2025	December 31, 2024
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Appropriation Reserves:			
Encumbered	A-3;A-11	$ 183,989.85	$ 140,485.00
Unencumbered	A-3;A-11	463,757.44	505,245.38
		647,747.29	645,730.38
Due State of New Jersey:			
Senior Citizens and Veterans Deductions		20,559.73	20,059.73
Marriage License Fees		300.00	175.00
Lead Verification Fees		20.00	
Due to:			
Federal and State Grant Fund	A	116,901.37	26,775.56
General Capital Fund	C	433,855.00	
Water/Sewer Utility Capital Fund	D	26,611.63	
County Taxes Payable		3,525.73	5,407.17
Prepaid Taxes		118,600.11	61,698.28
Tax Overpayments		1,746.89	45,103.77
Prepaid Revenue - Antenna Lease		40,092.13	40,092.13
Reserve for:			
Contingency		225,000.06	225,000.06
Revision of Master Plan		7,562.86	7,562.86
Revision of Tax Maps		1,375.00	1,375.00
Tax Appeals		325,884.58	325,884.58
Sale of Municipal Assets		135,329.34	118,433.34
		2,105,111.72	1,523,297.86
Reserve for Receivables and Other Assets	A	1,641,523.26	1,365,892.06
Fund Balance	A-1	4,732,760.28	4,789,137.73
Total Regular Fund		8,479,395.26	7,678,327.65
Federal and State Grant Fund:			
Unappropriated Reserves	A-14	33,366.07	33,236.70
Appropriated Reserves:			
Encumbered	A-15	6,569.75	23,816.00
Unencumbered	A-15	253,981.03	249,536.34
Total Federal and State Grant Fund		293,916.85	306,589.04
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		$ 8,773,312.11	$ 7,984,916.69

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
CURRENT FUND
COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS

	Ref.	Year Ended December 31, 2025	2024
Revenue and Other Income Realized			
Fund Balance Utilized		$ 910,000.00	$ 755,000.00
Miscellaneous Revenue Anticipated		2,637,195.50	3,417,653.59
Receipts from:			
Delinquent Taxes		415,664.57	523,697.98
Current Taxes		16,814,622.88	16,620,526.08
Nonbudget Revenue		183,107.20	198,466.63
Other Credits to Income:			
Unexpended Balance of Appropriation Reserves		398,864.69	624,894.84
Interfunds and Other Receivables Returned		42,929.08	89,883.00
Cancellation of Prior Year Accounts Payable			5,739.52
Cancellation of Prior Year Tax Overpayments		45,103.77	
Total Income		21,447,487.69	22,235,861.64
Expenditures			
Budget Appropriations:			
Municipal Purposes		8,393,967.70	7,986,967.15
County Taxes		2,945,775.01	2,872,899.62
Local School District Taxes		6,851,894.00	6,570,047.00
Regional High School Taxes		2,398,968.00	2,387,398.00
Tax Overpayments Reinstated			9,191.76
Interfunds and Other Receivables Advanced		3,260.43	42,929.08
Total Expenditures		20,593,865.14	19,869,432.61
Excess in Revenue		853,622.55	2,366,429.03
Fund Balance			
Balance January 1		4,789,137.73	3,177,708.70
		5,642,760.28	5,544,137.73
Decreased by:			
Utilized as Anticipated Revenue		910,000.00	755,000.00
Balance December 31	A	$ 4,732,760.28	$ 4,789,137.73

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF REVENUE - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025

	Budget	Realized	Excess or Deficit *	
Fund Balance Anticipated	$ 910,000.00	$ 910,000.00		
Miscellaneous Revenue:				
Licenses:				
Alcoholic Beverages	12,300.00	13,035.00	$ 735.00	
Other	8,900.00	8,949.00	49.00	
Fees and Permits	27,000.00	20,765.30	6,234.70	*
Fines and Costs:				
Municipal Court	30,000.00	36,153.35	6,153.35	
Interest and Costs on Taxes	100,000.00	101,558.49	1,558.49	
Interest on Investments and Deposits	160,000.00	226,354.56	66,354.56	
Energy Receipts Tax	614,917.00	614,916.66	0.34	*
Watershed Moratorium Offset	4,089.00	4,089.00		
Garden State Trust	9,764.00	9,764.00		
Clean Communities Program	15,666.15	15,666.15		
Recycling Tonnage Grant	15,929.48	15,929.48		
State Body Armor Grant	1,641.07	1,641.07		
Hillside ES - Solid Waste Collection	37,800.00	37,800.00		
Borough Ord. #94-03 Municipal Service Fee Assessed to Mobile Home Parks - Fees & Permits	81,700.00	142,943.30	61,243.30	
Rent Senior Center	30,000.00	27,699.96	2,300.04	*
Cable T.V. Franchise	12,764.00	12,764.00		
Antenna Lease Contract	85,000.00	97,153.33	12,153.33	
Franklin Senior Housing - PILOT	40,000.00	42,706.50	2,706.50	
Municipal Cannabis Tax	1,053,915.00	1,109,456.35	55,541.35	
Interlocal Agreement for Municipal Court	97,850.00	97,850.00		
	2,439,235.70	2,637,195.50	197,959.80	
Receipts from Delinquent Taxes	450,000.00	415,664.57	34,335.43	*
Amount to be Raised by Taxes for Support of Municipal Budget:				
Local Tax for Municipal Purposes	5,332,011.00	5,354,843.87	22,832.87	
Budget Totals		9,317,703.94	186,457.24	
Nonbudget Revenue		183,107.20	183,107.20	
	$ 9,131,246.70	$ 9,500,811.14	$ 369,564.44	

BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF REVENUE - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Allocation of Current Tax Collections:	
Revenue from Collection of Current Taxes	$ 16,814,622.88
Allocated to County, School and Special District Taxes	12,196,637.01
Balance for Support of Municipal Budget	4,617,985.87
Add: Appropriation "Reserve for Uncollected Taxes"	736,858.00
Realized for Support of Municipal Budget	$ 5,354,843.87
Receipts from Delinquent Taxes:	
Delinquent Tax Collections	$ 401,433.00
Tax Title Liens Receivable	14,231.57
	$ 415,664.57
Analysis of Interest on Investments and Deposits:	
Collected/Received by Treasurer	$ 219,804.82
Due from:	
General Capital Fund	1,988.13
Animal Control Fund	373.87
Other Trust Funds	4,187.74
	$ 226,354.56

BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF REVENUE - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Analysis of Nonbudget Revenue:		
Miscellaneous Revenue Not Anticipated:		
Treasurer:		
Clerk's Receipts	$ 6,014.48	
Tax Collector	3,707.82	
Planning Board Application	134,907.84	
Certified Lists	390.00	
Outside Administrative Fee	9,511.00	
Recycling	227.20	
Zoning	5,235.00	
Lafayette Township Interlocal Agreement - Tax Collector	16,545.00	
Administrative Fee - Senior and Veteran Deductions	540.00	
Other Miscellaneous Revenue	2,717.43	
		$ 179,795.77
Animal Control Fund - Statutory Excess in Reserve for Animal Control Expenditures		3,311.43
		$ 183,107.20

BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
GENERAL GOVERNMENT:					
General Administration:					
Salaries and Wages	$ 94,950.00	$ 94,974.00	$ 94,950.00	$ 24.00	
Other Expenses	58,775.00	58,775.00	44,388.34	14,386.66	
Mayor & Council:					
Salaries and Wages	24,270.00	24,270.00	24,204.52	65.48	
Other Expenses	1,500.00	1,500.00	1,500.00		
Clerk:					
Salaries and Wages	110,886.00	117,062.00	117,000.38	61.62	
Other Expenses	22,290.00	22,290.00	15,946.03	6,343.97	
Financial Administration:					
Salaries and Wages	150,347.00	150,347.00	146,657.81	3,689.19	
Other Expenses	18,685.00	18,599.00	13,708.15	4,890.85	
Annual Audit	45,050.00	45,050.00		45,050.00	
Tax Collection:					
Salaries and Wages	45,355.00	56,977.00	56,976.73	0.27	
Other Expenses	17,225.00	17,225.00	10,087.86	7,137.14	
Tax Assessment:					
Salaries and Wages	58,557.00	58,557.00	57,610.05	946.95	
Other Expenses	16,600.00	16,600.00	15,309.43	1,290.57	
Revaluation of Taxes	25,000.00	25,000.00	20,000.00	5,000.00	
Legal Services and Costs:					
Other Expenses	130,000.00	123,200.00	109,347.46	13,852.54	
Municipal Prosecutor:					
Other Expenses	19,500.00	19,500.00	19,500.00		
Engineering Services and Costs:					
Other Expenses	40,000.00	34,000.00	18,586.75	15,413.25	
Economic Development Committee:					
Other Expenses	21,000.00	21,000.00	18,400.00	2,600.00	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
GENERAL GOVERNMENT (Cont'd):					
Historic Preservation:					
Other Expenses	$ 1,000.00	$ 1,000.00		$ 1,000.00	
LAND USE ADMINISTRATION:					
Municipal Land Use Law (NJSA 40:55D-1):					
Planning Board:					
Salaries and Wages	42,209.00	38,609.00	$ 38,477.83	131.17	
Other Expenses	14,400.00	14,400.00	9,335.13	5,064.87	
INSURANCE:					
Group Insurance Plans For Employees	519,336.00	579,864.00	553,324.42	26,539.58	
Other Insurance Premiums	83,938.00	76,138.00	76,137.63	0.37	
Health Benefit Waivers	22,000.00	22,000.00	17,471.78	4,528.22	
Worker's Compensation Insurance	53,310.00	53,310.00	53,307.76	2.24	
PUBLIC SAFETY:					
Police:					
Salaries and Wages	2,140,844.00	2,088,744.00	2,061,279.81	27,464.19	
Other Expenses	188,260.00	188,260.00	187,240.79	1,019.21	
Crossing Guards:					
Salaries and Wages	79,401.00	71,379.00	69,404.25	1,974.75	
Other Expenses	1,000.00	1,000.00	150.00	850.00	
Emergency Management Services:					
Salaries and Wages	3,138.00	3,138.00	3,132.95	5.05	
Other Expenses	500.00	500.00	394.99	105.01	
Fire Department:					
Other Expenses	101,545.00	101,545.00	97,667.39	3,877.61	
First Aid Organization Contribution	15,800.00	15,800.00	12,728.07	3,071.93	
Municipal Court:					
Salaries and Wages	207,521.00	207,521.00	183,154.19	24,366.81	
Other Expenses	16,850.00	15,350.00	7,359.20	7,990.80	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
PUBLIC SAFETY (Cont'd):					
Public Defender:					
Other Expenses	$ 1,000.00	$ 3,300.00	$ 2,800.00	$ 500.00	
STREETS AND ROADS:					
Road Repairs and Maintenance:					
Salaries and Wages	390,005.00	419,905.00	419,868.63	36.37	
Other Expenses	102,200.00	91,672.00	66,647.95	25,024.05	
Public Buildings and Grounds:					
Salaries and Wages	17,333.00	17,333.00	16,773.68	559.32	
Other Expenses	94,124.00	94,124.00	90,641.67	3,482.33	
Condominium Community Costs:	100.00	100.00		100.00	
HEALTH AND WELFARE:					
Animal Control Officer:					
Other Expenses	1.00	1.00		1.00	
Board of Health:					
Salaries and Wages	7,053.00	7,053.00	5,412.64	1,640.36	
Other Expenses	600.00	908.00	852.99	55.01	
H.B.V. Vaccination:					
Other Expenses	1,250.00	1,250.00	730.00	520.00	
Contribution to Senior Citizen Center:					
Salaries and Wages	70,203.00	70,203.00	68,044.70	2,158.30	
Other Expenses	5,000.00	5,000.00	4,322.37	677.63	
RECREATION AND EDUCATION:					
Board of Recreation Commissioners:					
Salaries and Wages	3,096.00	3,096.00	2,917.50	178.50	
Public Events	10,000.00	7,192.00	1,675.13	5,516.87	
Other Expenses	12,500.00	10,000.00	9,921.52	78.48	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
RECREATION AND EDUCATION (Cont'd):					
UNIFORM CONSTRUCTION CODE:					
Zoning Official:					
Salaries and Wages	$ 23,858.00	$ 27,458.00	$ 26,680.50	$ 777.50	
Other Expenses	1,550.00	1,550.00	484.65	1,065.35	
UNCLASSIFIED:					
Fixed Assets Accounting System	1,500.00	1,500.00		1,500.00	
Network Maintenance Agreement	46,000.00	41,640.00	39,683.64	1,956.36	
Street Lighting	52,500.00	52,500.00	50,143.82	2,356.18	
Electricity	72,500.00	76,458.00	75,710.28	747.72	
Telephone	22,000.00	26,318.00	26,315.56	2.44	
Gasoline and Oil	45,000.00	41,170.00	40,943.26	226.74	
Propane/Natural Gas	17,000.00	31,135.00	31,092.43	42.57	
Solid Waste Disposal Costs	582,000.00	582,000.00	580,831.66	1,168.34	
Computer Replacement Program	14,300.00	14,300.00	11,957.00	2,343.00	
Telecommunications	22,000.00	7,865.00	7,779.94	85.06	
Total Operations Within "CAPS"	6,005,715.00	6,018,515.00	5,736,971.22	281,543.78	
Detail:					
Salaries and Wages	3,479,026.00	3,315,294.00	3,251,341.27	63,952.73	
Other Expenses	2,526,689.00	2,703,221.00	2,485,629.95	217,591.05	
Deferred Charges and Statutory Expenditures - Municipal - Within "CAPS":					
Statutory Expenditures:					
Contribution to:					
Public Employees' Retirement System	150,275.00	150,366.00	150,366.00		
Social Security System (OASI)	293,000.00	267,424.00	257,349.68	10,074.32	
Police and Fireman's Retirement System	555,445.00	556,130.00	556,129.65	0.35	
Unemployment Compensation Insurance	15,000.00	15,000.00	10,426.48	4,573.52	
Defined Contribution Retirement Program	10,286.00	10,286.00	6,426.36	3,859.64	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Total Deferred Charges and Statutory Expenditures - Municipal Within "CAPS"	$ 1,024,006.00	$ 999,206.00	$ 980,698.17	$ 18,507.83	
Total General Appropriations for Municipal Purposes Within "CAPS"	7,029,721.00	7,017,721.00	6,717,669.39	300,051.61	
Operations Excluded from "CAPS":					
Refund of Tax Appeals	15,000.00	15,000.00		15,000.00	
LOSAP	20,000.00	20,000.00		20,000.00	
Group Insurance Plans for Employees	55,664.00	55,664.00	55,664.00		
Other Insurance Premiums	94,114.00	94,114.00	94,114.00		
Shared Service Agreements:					
Township of Sparta 911 Dispatch:					
Fire	33,593.00	33,593.00	33,593.00		
Police	35,641.00	35,641.00	35,641.00		
EMS	32,584.00	32,584.00	32,584.00		
Township of Hardyston:					
Municipal Drug Alliance Program	353.00	353.00	276.00	77.00	
Construction Office	62,566.00	74,566.00	74,092.20	473.80	
Township of Vernon					
Animal Control Agreement	14,000.00	14,000.00	14,000.00		
Public and Private Programs Offset by Revenue:					
Clean Communities Program	15,666.15	15,666.15	15,666.15		
Recycling Tonnage Grant	15,929.48	15,929.48	15,929.48		
State Body Armor Grant	1,641.07	1,641.07	1,641.07		
Total Operations Excluded from "CAPS"	396,751.70	408,751.70	373,200.90	35,550.80	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Appropriations		Expended By		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Detail:					
Other Expenses	$ 396,751.70	$ 408,751.70	$ 373,200.90	$ 35,550.80	
Capital Improvements - Excluded from "CAPS":					
Capital Improvement Fund	75,000.00	75,000.00	75,000.00		
Improvements to Streets & Roads	30,000.00	30,000.00	1,636.40	28,363.60	
Municipal Property Improvement	78,840.00	78,840.00	51,040.39	27,799.61	
Office Equipment	5,000.00	5,000.00	3,508.08	1,491.92	
Fire Department Equipment	45,800.00	45,800.00	45,800.00		
Road Equipment	26,000.00	26,000.00	23,065.46	2,934.54	
Police Department Equipment	42,000.00	42,000.00	31,659.72	10,340.28	
Improvement to Recreation Areas	75,000.00	75,000.00	17,774.92	57,225.08	
Total Capital Improvements - Excluded from "CAPS"	377,640.00	377,640.00	249,484.97	128,155.03	
Municipal Debt Service - Excluded from "CAPS":					
Payment of Bond Anticipation Notes	433,857.00	433,857.00	433,855.00		$ 2.00
Interest on Notes	156,419.00	156,419.00	156,000.00		419.00
Total Municipal Debt Service - Excluded from "CAPS"	590,276.00	590,276.00	589,855.00		421.00
Total General Appropriations - Excluded from "CAPS"	1,364,667.70	1,376,667.70	1,212,540.87	163,705.83	421.00
Subtotal General Appropriations	8,394,388.70	8,394,388.70	7,930,210.26	463,757.44	421.00
Reserve for Uncollected Taxes	736,858.00	736,858.00	736,858.00		
Total General Appropriations	$ 9,131,246.70	$ 9,131,246.70	$ 8,667,068.26	$ 463,757.44	$ 421.00
Ref.				A	

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BOROUGH OF FRANKLIN
CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025
(Continued)

		Analysis of	
	Ref.	Budget After Modification	Paid or Charged
Adopted Budget		$ 9,131,246.70	
Reserve for Uncollected Taxes			$ 736,858.00
Reserve for Encumbrances	A		183,989.85
Due Federal and State Grant Fund			33,236.70
Cash Disbursed			8,045,242.02
			8,999,326.57
Less: Appropriation Refunds			332,258.31
			$ 8,667,068.26

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
TRUST FUNDS

BOROUGH OF FRANKLIN
COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS

	Ref.	December 31, 2025	December 31, 2024
ASSETS			
Animal Control Fund:			
Cash and Cash Equivalents:			
Treasurer	B-4	$ 14,178.83	$ 11,247.60
		14,178.83	11,247.60
Other Trust Funds:			
Cash and Cash Equivalents	B-4	2,023,779.89	2,385,269.71
		2,023,779.89	2,385,269.71
TOTAL ASSETS		$ 2,037,958.72	$ 2,396,517.31

BOROUGH OF FRANKLIN
COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS
(Continued)

	Ref.	December 31, 2025	December 31, 2024
LIABILITIES AND RESERVES			
Animal Control Fund:			
Due Current Fund	A	$ 3,260.43	
Due State Board of Health		1.20	
Reserve for Animal Control Expenditures	B-5	10,917.20	$ 11,247.60
		14,178.83	11,247.60
Other Trust Funds:			
Reserve for:			
Land Use Escrow Deposits		138,304.85	137,443.35
Performance Bonds Escrow		146,995.90	47,508.00
Recreation		157,620.12	166,765.38
Senior Citizens		85.01	85.01
Small Cities		401,042.72	391,042.72
Road Opening		12,472.09	13,347.59
Driveway Escrow		25,130.95	20,130.95
Parking Offense Adjudication Fees		365.41	275.41
Public Defender Fees		8.48	187.98
BPW Escrow		83,209.70	75,654.70
Police Outside Duty		26,790.22	26,690.22
Outside Liens		1,520.94	
Tax Sale Premiums		246,900.00	559,100.00
Storm Recovery		166,210.79	297,500.50
Affordable Housing		319,324.66	329,786.10
Forfeited Property		227.90	222.50
Mobile Video Record System		2,724.00	2,724.00
Uniform Fire Safety Code		1,367.38	1,367.38
Renovation of Hungarian Church		1,435.00	1,435.00
Police Donations		40.00	40.00
Open Space		50,000.00	50,000.00
Accumulated Absences		227,175.56	234,376.06
Redevelopment		14,693.21	29,451.86
Economic Development Pond Market		135.00	135.00
		2,023,779.89	2,385,269.71
TOTAL LIABILITIES AND RESERVES		$ 2,037,958.72	$ 2,396,517.31

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
GENERAL CAPITAL FUND

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31, 2025	December 31, 2024
ASSETS			
Cash and Cash Equivalents	C-2	$ 1,574,448.96	$ 2,709,433.47
New Jersey Department of Transportation Grants Receivable		231,284.63	83,000.63
Due from Current Fund	A	433,855.00	
Due from Water Sewer Capital	D	61,500.00	
Deferred Charges to Future Taxation:			
Unfunded	C-4	4,275,464.00	3,606,519.00
TOTAL ASSETS		$ 6,576,552.59	$ 6,398,953.10
LIABILITIES, RESERVES AND FUND BALANCE			
Bond Anticipation Notes Payable	C-7	$ 3,754,466.00	$ 3,475,972.00
Improvement Authorizations:			
Funded	C-5	95,406.25	20,406.25
Unfunded	C-5	1,728,327.20	1,403,448.99
Capital Improvement Fund	C-6	75,826.30	178,326.30
Due to Current Fund	A		42,929.08
Reserve for:			
Encumbrances		532,459.12	861,803.67
Improvements to Municipal Property		41,979.62	64,373.03
Improvements to Streets and Roads		46,729.59	46,729.59
Office Equipment		12,668.17	12,668.17
Fire Equipment		318.73	318.73
Police Equipment		3,089.10	15,625.94
Fire Truck		25,000.00	25,000.00
DPW Equipment		1,256.30	1,256.30
Payment of Debt Service		116,224.52	116,224.52
Fund Balance	C-1	142,801.69	133,870.53
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		$ 6,576,552.59	$ 6,398,953.10

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref.	
Balance December 31, 2024	C	$ 133,870.53
Increased by:		
Premium on Sale of Bond Anticipation Notes		8,931.16
Balance December 31, 2025	C	$ 142,801.69

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
WATER AND SEWER UTILITY FUND

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31, 2025	December 31, 2024
ASSETS			
Operating Fund:			
Cash and Cash Equivalents:			
Treasurer	D-4	$ 3,088,128.95	$ 3,310,845.55
Change Fund		200.00	200.00
Receivables and Other Assets with Full Reserves:			
Consumer Accounts Receivable	D-6	210,780.88	195,399.84
Water and Sewer Utility Liens	D-6a	3,610.42	3,052.41
		214,391.30	198,452.25
Total Operating Fund		3,302,720.25	3,509,497.80
Capital Fund:			
Cash and Cash Equivalents	D-4	1,309,677.33	1,289,931.96
Due from Current Fund	A	26,611.63	
Due from Water and Sewer Utility Operating Fund	D	107,894.00	107,892.00
Fixed Capital	D-7	23,376,768.23	23,308,523.55
Fixed Capital Authorized and Uncompleted	D-8	1,078,920.00	1,078,920.00
Total Capital Fund		25,899,871.19	25,785,267.51
TOTAL ASSETS		$ 29,202,591.44	$ 29,294,765.31

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS
(Continued)

LIABILITIES, RESERVES AND FUND BALANCE	Ref.	December 31, 2025	December 31, 2024
Operating Fund:			
Appropriation Reserves:			
Unencumbered	D-3;D-9	$ 298,621.10	$ 270,727.92
Encumbered	D-3;D-9	321,803.99	62,807.89
		620,425.09	333,535.81
Due to Water and Sewer Utility Capital Fund	D	107,894.00	107,892.00
Water and Sewer Overpayments		18,535.08	8,018.57
Accrued Interest on Bond Anticipation Notes		14,514.16	19,299.18
Accrued Interest on Bonds		20,475.00	21,750.00
Reserve for Water Hook-Ups		5,193.00	5,193.00
Reserve for Sewer Hook-Ups		19,122.00	19,122.00
Reserve for Capital Outlay		1,314.80	1,314.80
Reserve for BPW Maps		4,293.83	4,293.83
		811,766.96	520,419.19
Reserve for Receivables	D	214,391.30	198,452.25
Fund Balance	D-1	2,276,561.99	2,790,626.36
Total Operating Fund		3,302,720.25	3,509,497.80
Capital Fund:			
Serial Bonds Payable	D-16	1,365,000.00	1,450,000.00
Bond Anticipation Notes Payable	D-15	921,534.00	971,028.00
Improvement Authorizations:			
Unfunded	D-10	277,517.47	370,230.72
Capital Improvement Fund	D-11	283,596.07	286,696.07
Due General Capital Fund	C	61,500.00	
Reserve for Preliminary Expenses		228.20	228.20
Reserve for I&I Study		297,094.82	297,094.82
Reserve for Water/Sewer Equipment		12,848.46	12,848.46
Reserve for Sewer Stations		187,803.64	187,803.64
Reserve for Water Distribution		109,869.30	109,869.30
Reserve for Capital Outlay		85,488.59	85,488.59
Reserve for Public Works		9,403.81	9,403.81
Reserve for Encumbrances		86,490.50	5,818.25
Reserve for Amortization	D-12	22,169,154.23	21,966,415.55
Fund Balance	D-1A	32,342.10	32,342.10
Total Capital Fund		25,899,871.19	25,785,267.51
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		$ 29,202,591.44	$ 29,294,765.31

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS

	Ref.	Year Ended December 31, 2025	2024
Revenue and Other Income Realized			
Fund Balance Utilized		$ 1,043,279.00	$ 685,167.00
Water and Sewer Rents		2,275,601.90	2,246,793.78
Miscellaneous		226,746.66	607,449.62
Other Credits to Income:			
Unexpended Balance of Appropriation Reserves		266,808.05	212,202.19
Total Income		3,812,435.61	3,751,612.59
Expenditures			
Budget Appropriations:			
Operating		2,472,455.00	2,423,344.00
Capital Improvements		435,000.00	143,000.00
Debt Service		288,529.98	294,628.19
Deferred Charges and Statutory Expenditures		87,236.00	80,179.00
Total Expenditures		3,283,220.98	2,941,151.19
Excess in Revenue		529,214.63	810,461.40
Fund Balance			
Balance January 1		2,790,626.36	2,665,331.96
		3,319,840.99	3,475,793.36
Decreased by:			
Utilization as Anticipated Revenue		1,043,279.00	685,167.00
Balance December 31	D	$ 2,276,561.99	$ 2,790,626.36

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref.		
Balance December 31, 2024	D	$	32,342.10
Balance December 31, 2025	D	$	32,342.10

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
STATEMENT OF REVENUE - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025

	Anticipated	Realized	Excess or Deficit*	
Fund Balance Utilized	$ 1,043,279.00	$ 1,043,279.00		
Water Rents	579,900.00	568,896.52	$ 11,003.48	*
Sewer Rents	1,666,100.00	1,706,705.38	40,605.38	
Budget Totals	3,289,279.00	3,318,880.90	29,601.90	
Nonbudget Revenue		226,746.66	226,746.66	
	$ 3,289,279.00	$ 3,545,627.56	$ 256,348.56	

Analysis of Rents

Water and Sewer Rents Collections		$ 2,267,583.33
Overpayments Applied		8,018.57
		$ 2,275,601.90

Analysis of Nonbudget Revenue

Miscellaneous Revenue Not Anticipated:		
Collector:		
Interest on Consumer Accounts	$ 26,417.45	
Final Readings	189.18	
		$ 26,606.63
Treasurer:		
Interest on Investments and Deposits:		
Collected/Received by Treasurer	100,887.36	
Sewer Reservation Fees	4,494.04	
Antenna Lease Agreement	82,310.13	
Application Fees	600.00	
Sewer Connection Fees	11,848.50	
		200,140.03
		$ 226,746.66

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
YEAR ENDED DECEMBER 31, 2025

	Ref.	Appropriations		Expended by		Unexpended
		Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Operating:						
Salaries and Wages		$ 488,681.00	$ 488,681.00	$ 437,419.76	$ 51,261.24	
Other Expenses		1,983,774.00	1,983,774.00	1,826,960.49	156,813.51	
Capital Improvements:						
Capital Outlay		25,000.00	25,000.00	6,859.33	18,140.67	
Improvements to Water and Sewer Systems		140,000.00	390,000.00	326,537.80	63,462.20	
Purchase of Water and Sewer Equipment		270,000.00	20,000.00	17,010.18	2,989.82	
Debt Service:						
Payment of Bond Principal		85,000.00	85,000.00	85,000.00		
Payment of Bond Anticipation Notes		107,894.00	107,894.00	107,894.00		
Interest on Bonds		57,998.00	57,998.00	56,725.00		$ 1,273.00
Interest on Notes		43,696.00	43,696.00	38,910.98		4,785.02
Statutory Expenditures:						
Contributions to:						
Public Employees' Retirement System		50,091.00	50,091.00	50,000.00	91.00	
Social Security System (O.A.S.I.)		35,895.00	35,895.00	30,164.90	5,730.10	
Unemployment Compensation Insurance		1,250.00	1,250.00	1,117.44	132.56	
		$ 3,289,279.00	$ 3,289,279.00	$ 2,984,599.88	$ 298,621.10	$ 6,058.02
	Ref.				D	
Cash Disbursed				$ 2,460,135.91		
Due Water and Sewer Utility Capital Fund				107,894.00		
Accrued Interest on Bonds				56,725.00		
Accrued Interest on Bond Anticipation Notes				38,910.98		
Encumbrances	D			321,803.99		
				2,985,469.88		
Less: Appropriation Refunds				870.00		
				$ 2,984,599.88		

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
PUBLIC ASSISTANCE FUND

BOROUGH OF FRANKLIN
PUBLIC ASSISTANCE FUND
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31, 2025	December 31, 2024
ASSETS			
Cash and Cash Equivalents:			
Treasurer	E-1	$ 6,246.34	$ 6,098.26
TOTAL ASSETS		$ 6,246.34	$ 6,098.26
RESERVES			
Reserve for Public Assistance Expenditures		$ 6,246.34	$ 6,098.26
TOTAL RESERVES		$ 6,246.34	$ 6,098.26

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
GENERAL FIXED ASSETS ACCOUNT GROUP

BOROUGH OF FRANKLIN
GENERAL FIXED ASSETS ACCOUNT GROUP
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	December 31, 2025	December 31, 2024
ASSETS		
Land	$ 3,091,600.00	$ 3,091,600.00
Buildings and Improvements	3,629,634.12	3,529,693.89
Equipment	6,275,032.08	5,500,466.79
TOTAL ASSETS	$ 12,996,266.20	$ 12,121,760.68
RESERVES		
Reserve for Fixed Assets	$ 12,996,266.20	$ 12,121,760.68
TOTAL RESERVES	$ 12,996,266.20	$ 12,121,760.68

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS
ARE AN INTEGRAL PART OF THIS STATEMENT

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025

Note 1 - Summary of Significant Accounting Policies

A. Reporting Entity

Except as noted below, the financial statements of the Borough of Franklin include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Borough of Franklin, as required by N.J.S. 40A:5-5. Accordingly, the financial statements of the Borough of Franklin do not include the operations of the Volunteer Fire and First Aid Squad.

Governmental Accounting Standards Board ("GASB") Codification Section 2100, "Defining the Financial Reporting Entity" establishes standards to determine whether a governmental component unit should be included in the financial reporting entity. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationship with a primary government are such that exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents. (2) The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization. (3). The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. As the financial reporting entity was established in accordance with New Jersey statutes, the requirements of GASB Codification Section 2100 were not followed and, accordingly, the reporting entity could be different from accounting principles generally accepted in the United States of America.

B. Description of Funds

The accounting policies of the Borough of Franklin conform to the accounting practices applicable to municipalities which have been prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Such practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough of Franklin accounts for its financial transactions through the following separate funds:

Current Fund - Resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

Trust Fund - Receipt, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 1 - Summary of Significant Accounting Policies (Cont'd)

B. Description of Funds (Cont'd)

General Capital Fund - Receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

Water and Sewer Utility Operating and Capital Funds - Account for the operations and acquisition of capital facilities of the municipally owned water and sewer utility.

Public Assistance Fund - Receipt and disbursement of funds that provide assistance to certain residents of the municipality pursuant to Title 44 of New Jersey Statutes. The operations of the State funded welfare program were transferred to the County in a prior year.

General Fixed Assets Account Group- These accounts were established with estimated values of land, buildings and certain fixed assets of the Borough as discussed in Note 1E.

C. Basis of Accounting

Basis of accounting refers to when revenue and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The more significant accounting policies in New Jersey follow.

Revenue is recorded when received in cash except for certain amounts which may be due from the State of New Jersey and for the prepayment of future years' revenue. Grant revenue is realized in the operating funds when it is received and in the capital funds when improvements are authorized. The amounts recorded as property taxes and consumer accounts receivable have not been included in revenue. Amounts that are due to the municipality which are susceptible of accrual are recorded as receivables with offsetting reserves.

Expenditures are charged to operations generally based on budgeted amounts. Exceptions to this general rule include:

1. Accumulated unpaid vacation, sick pay and other employee amounts are not accrued.

2. Prepaid expenses, such as insurance premiums applicable to subsequent periods, are charged to current budget appropriations in total.

3. Principal and interest on long-term debt are recognized when due.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 1 - Summary of Significant Accounting Policies (Cont'd)

C. Basis of Accounting (Cont'd)

Expenditures, if any, in excess of appropriations, appropriation reserves or ordinances become deferred charges which must be raised by future taxes. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the statutory appropriation reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income.

Had the Borough's financial statements been prepared under accounting principles generally accepted in the United States of America, encumbrances would not be considered as expenditures; appropriation reserves would not be recorded; revenue susceptible to accrual would have been reflected without offsetting reserves; Federal and State grants and assistance would be recognized when earned, not when awarded and inventories would not be reflected as expenditures at the time of purchase, investments would generally be stated at fair value, lease receivables and deferred lease resources as well as the related revenue would be recorded for leases for which the Borough is a lessor and the Borough's net pension liability and related deferred inflows and outflows would be recorded.

The cash basis of accounting is followed in the Trust Funds.

D. Deferred Charges to Future Taxation

The General Capital Fund balance sheet includes both funded and unfunded deferred charges. Funded means that bonds have been issued and are being paid off on a serial basis. Unfunded means that debt has been authorized but not permanently financed. A municipality can eliminate an unfunded deferred charge by raising it in the budget, or collecting a grant. The unfunded deferred charge may also be funded by selling bonds or by issuing loans or entering into financed purchases agreements.

E. Other significant accounting policies include:

Management Estimates – The preparation of financial statements required management to make estimates and assumptions that affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents – Amounts include petty cash, change funds, amounts on deposit and short-term investments with original maturities of three months or less.

Investments - Investments are stated at cost.

Foreclosed Property - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 1 - Summary of Significant Accounting Policies (Cont'd)

E. Other significant accounting policies include (Cont'd):

Interfunds - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Inventories of Supplies - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

Grants Receivable - Grants receivable represent the total grant awards less amounts collected to date. Because the amount of grant funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

Allowance for Uncollectible Accounts – No allowance for uncollectible accounts has been recorded as all amounts are considered collectible.

General Fixed Assets - General fixed assets are recorded at cost except for land and buildings, which are recorded at estimated historical cost. Infrastructure assets are not included in fixed assets; maintenance and minor parts and replacements, which do not improve or extend the lives of the respective assets, are expensed currently. Donated fixed assets are valued at their fair market value on the date donated. No depreciation has been provided on general fixed assets. The total value recorded for general fixed assets is offset by a "Reserve for Fixed Assets". When properties are retired or otherwise disposed of, the asset and the reserve are adjusted accordingly. Assets recorded in the General Fixed Assets Account Group may also be recorded in the Current Fund, General Capital Fund and Water and Sewer Utility Capital Fund. The values recorded in the General Fixed Assets Account Group and the Current and Capital Funds may not always agree due to differences in valuation methods, timing or recognition of assets and the recognition of infrastructures. Fixed assets are reviewed for impairment.

Property and equipment purchased by the Water and Sewer Utility Fund are recorded in the capital account at cost and are not adjusted for dispositions and abandonments. Contributions in aid of construction are not capitalized. The balances in the Reserve for Amortization and Deferred Reserve for Amortization accounts in the utility capital fund represent charges to operations of the cost of acquisitions of property, equipment and improvements. The Water and Sewer Utility does not record depreciation on fixed assets.

F. Budget/Budgetary Control

Annual appropriated budgets are usually prepared in the first quarter for current operating and utility funds. The budgets are submitted to the governing body and the State Division of Local Government Services. Budgets are prepared using the cash basis of accounting. The legal level of budgetary control is established at the line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the flexible chart of accounts referenced in N.J.S.A. 40A. All budget amendments/transfers must be approved by the Borough during the year.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 2 - Long-Term Debt

The Local Bond Law governs the issuance of bonds to finance general Borough capital expenditures. All bonds are retired in serial installments within the statutory period of usefulness. All bonds issued by the Borough are general obligation bonds. The Borough's full faith and credit and taxing power have been pledged to the payment of general obligation debt principal and interest.

Summary of Municipal Debt

	December 31, 2025	2024	2023
Issued			
General:			
Notes	$3,754,466.00	$3,475,972.00	$2,160,511.00
Water and Sewer Utility:			
Bonds	1,365,000.00	1,450,000.00	1,530,000.00
Notes	921,534.00	971,028.00	1,078,920.00
Net Debt Issued	6,041,000.00	5,897,000.00	4,769,431.00
Authorized but not Issued:			
General:			
Bonds and Notes	520,998.00	130,547.00	718,886.00
Total Authorized but not Issued	520,998.00	130,547.00	718,886.00
Less:			
General:			
Reserve to Pay Debt Service	116,224.52	116,224.52	116,224.52
Net Bonds and Notes Issued and Authorized but not Issued	$ 6,445,773.48	$ 5,911,322.48	$ 5,372,092.48

Summary of Statutory Debt Condition – Annual Debt Statement

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.622%.

	Gross Debt	Deductions	Net Debt
Regional High School Debt	$ 1,195,250.64	$ 1,195,250.64	
Water and Sewer Utility Debt	2,286,534.00	2,286,534.00	
General Debt	4,275,464.00	116,224.52	$ 4,159,239.48
	$ 7,757,248.64	$ 3,598,009.16	$ 4,159,239.48

Net Debt: $4,159,239.48 divided by Average Equalized Valuations of $668,699,184.00 of Real Property = 0.622%.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 2 - Long-Term Debt (Cont'd)

Borrowing Power Under N.J.S. 40A:2-6 As Amended	
3-1/2% Average Equalized Valuation of Real Property	$ 23,404,471.44
Net Debt	4,159,239.48
Remaining Borrowing Power	$ 19,245,231.96

Calculation of "Self-Liquidating Purpose", Water and Sewer Utility Per N.J.S. 40A:2-45

Cash Receipts from Fees, Rents or Other Charges for Year		$ 3,545,627.56
Deductions:		
Operating and Maintenance Costs	$ 2,559,691.00	
Debt Service Costs	288,529.98	
		2,848,220.98
Excess in Revenue		$ 697,406.58

Footnote: If there is an "excess in revenue", all such utility debt is deductible. If there is a "deficit", then utility debt is not deductible to the extent of 20 times such deficit amount, or the total amount of debt service for that fund, whichever is less.

The foregoing information is in agreement with the Annual Debt Statement as filed by the Chief Financial Officer.

Summary of Municipal Debt Issued and Outstanding - Prior Year

Fund	Balance 12/31/2023	Additions	Retirements	Balance 12/31/2024
Serial Bonds:				
Water and Sewer Utility Capital Fund	$ 1,530,000.00		$ 80,000.00	$ 1,450,000.00
Bond Anticipation Notes:				
General Capital Fund	2,160,511.00	$ 3,475,972.00	2,160,511.00	3,475,972.00
Water and Sewer Utility Capital Fund	1,078,920.00	971,028.00	1,078,920.00	971,028.00
	$ 4,769,431.00	$ 4,447,000.00	$ 3,319,431.00	$ 5,897,000.00

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 2 - Long-Term Debt (Cont'd)

Summary of Municipal Debt Issued and Outstanding - Current Year

Fund	Balance 12/31/2024	Additions	Retirements	Balance 12/31/2025
Serial Bonds:				
Water and Sewer Utility Capital Fund	$ 1,450,000.00		$ 85,000.00	$ 1,365,000.00
Bond Anticipation Notes:				
General Capital Fund	3,475,972.00	$ 3,754,466.00	3,475,972.00	3,754,466.00
Water and Sewer Utility Capital Fund	971,028.00	921,534.00	971,028.00	921,534.00
	$ 5,897,000.00	$ 4,676,000.00	$ 4,532,000.00	$ 6,041,000.00

Schedule of Annual Debt Service for Principal and Interest for the Next Five Years and Thereafter for Bonded Debt Issued and Outstanding

	Water and Sewer Utility		
Year	Principal	Interest	Total
2026	$ 85,000.00	$ 54,600.00	$ 139,600.00
2027	90,000.00	51,200.00	141,200.00
2028	95,000.00	47,600.00	142,600.00
2029	95,000.00	43,800.00	138,800.00
2030	100,000.00	40,000.00	140,000.00
2031-2035	575,000.00	136,000.00	711,000.00
2036-2038	325,000.00	23,200.00	348,200.00
	$ 1,365,000.00	$ 396,400.00	$ 1,761,400.00

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 2 - Long-Term Debt (Cont'd)

At December 31, 2025, the Borough had debt issued and outstanding described as follows:

Water and Sewer Utility Capital Serial Bonds

Purpose	Final Maturity	Interest Rate	Balance Dec. 31. 2025
Water Refunding Bonds	8/15/2038	4.00%	$ 1,365,000.00

Water and Sewer Utility Capital Bond Anticipation Notes

Purpose	Final Maturity	Interest Rate	Balance Dec. 31. 2025
Improvements to Water Storage Tank	7/21/2026	3.50%	$ 671,747.00
Improvements to Water Storage Tank	7/21/2026	3.50%	191,387.00
Improvements to Water Storage Tank	7/21/2026	3.50%	58,400.00
			$ 921,534.00

General Capital Bond Anticipation Notes

Purpose	Final Maturity	Interest Rate	Balance Dec. 31. 2025
Various Improvements	7/21/2026	3.50%	$ 53,710.00
Purchase of Fire Truck	7/21/2026	3.50%	142,000.00
Improvements to Various Roads	7/21/2026	3.50%	100,400.00
Various Improvements	7/21/2026	3.50%	145,363.00
Various Improvements	7/21/2026	3.50%	452,517.00
Various Improvements	7/21/2026	3.50%	218,303.00
Various Improvements	7/21/2026	3.50%	186,200.00
Purchase of Police Vehicles	7/21/2026	3.50%	162,760.00
Various Road Improvements	7/21/2026	3.50%	529,508.00
Various Improvements	7/21/2026	3.50%	1,051,356.00
Various Improvements	7/21/2026	3.50%	712,349.00
			$ 3,754,466.00

Total Debt Issued and Outstanding	$ 6,041,000.00

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 3 - Fund Balances Appropriated

Fund balance at December 31, 2025 which is included in the Current Fund Budget for the year ended December 31, 2026, is $750,000. Fund balance at December 31, 2025 which is included in the Water and Sewer Utility Operating Fund Budget for the year ended December 31, 2026, is $1,289,075.

Note 4 - Pension Plans

Borough employees participate in one of two contributory, defined benefit public employee retirement systems: the State of New Jersey Public Employee's Retirement System (PERS) or the State of New Jersey Police and Firemen's Retirement System (PFRS); or the Defined Contribution Retirement Program (DCRP), a tax-qualified defined contribution money purchase pension plan under Internal Revenue Code (IRC) 401(a).

A. Public Employees' Retirement System (PERS)

Plan Description

The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PERS, please refer to the Division's annual financial statements which can be found at www.nj.gov/treasury/pensions/annual-reports.shtml.

Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service.

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28. 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 with 25 or more years of service credit before age 62 and Tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Contributions

The contribution policy for PERS is set by N.J.S.A. 43:15A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount, which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For the fiscal year 2024, the State's pension contribution was more than the actuarially determined amount.

The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers were credited with the full payment and any such amounts were not be included in their unfunded liability. The actuaries have determined the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability is being paid by the employer in level annual payments over a period of 15 years, beginning with the payments due in the fiscal year ended June 30, 2012 and is adjusted by the rate of return on the actuarial value of assets.

Borough contributions to PERS amounted to $200,366 for 2025. During the fiscal year ended June 30, 2024, the State of New Jersey contributed $6,451 to the PERS for normal pension benefits on behalf of the Borough.

The employee contribution rate was 7.50% effective July 1, 2018.

Special Funding Situation

Under N.J.SA. 43:15A-15, local participating employers are responsible for their own contributions based on actuarially determined amounts, except where legislation was passed that legally obligated the State if certain circumstances occurred. The legislation, which legally obligates the State, is Chapter 366, P.L. 2001 and Chapter 133, P.L. 2001. The amounts contributed on behalf of the local participating employers under the legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the local participating employers do not contribute under the legislation directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows of resources to report in the financial statements of the local participating employers related to the legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the collective net pension liability that is associated with the local participating employer. In addition, each local participating employer must recognize pension expense associated with the employers in an amount equal to the nonemployer contributing entities' total proportionate share of the collective pension expense associated with the local participating employer.

Pension Liabilities and Pension Expense

At June 30, 2024, the Borough's liability was $2,000,809 for its proportionate share of the net pension liability.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Pension Liabilities and Pension Expense (Cont'd)

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2024, the Borough's proportion was .01472%, which was an increase of 0.00056% from its proportion measured as of June 30, 2023. The Borough has rolled forward the net pension liability as of June 30, 2024 with no adjustments. The State of New Jersey Public Employees' Retirement Systems (PERS)' valuation cycle is July 1 instead of December 31. The roll forward methodology puts them a year in arrears in terms of valuation. The Division of Local Government Services, Department of Community Affairs, State of New Jersey is permitting municipalities and counties to include the June 30, 2024 information in the Notes to the Financial Statements as the June 30, 2025 information has not been released as of the date of this audit.

There was no state proportionate share of net pension liability attributable to the Borough as of June 30, 2024.

For the year ended December 31, 2025, the Borough recognized actual pension expense in the amount of $200,366.

Actuarial Assumptions

The collective total pension liability for the June 30, 2024 measurement date was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024. This actuarial valuation used the following actuarial assumptions:

Inflation Rate:	
Price	2.75%
Wage	3.25%
Salary Increases	2.75 – 6.55% based on years of service
Investment Rate of Return	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee Mortality Table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and a 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.00% at June 30, 2024) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS' target asset allocation as of June 30, 2024 are summarized in the table below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	28.00%	8.63%
Non-U.S. Developed Market Equity	12.75%	8.85%
International Small Cap Equity	1.25%	8.85%
Emerging Markets Equity	5.50%	10.66%
Private Equity	13.00%	12.40%
Real Estate	8.00%	10.95%
Real Assets	3.00%	8.20%
High Yield	4.50%	6.74%
Private Credit	8.00%	8.90%
Investment Grade Credit	7.00%	5.37%
Cash Equivalents	2.00%	3.57%
U.S. Treasuries	4.00%	3.57%
Risk Mitigation Strategies	3.00%	7.10%

Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based upon 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

Sensitivity of the Borough's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Borough's proportionate share of the collective net pension liability as of June 30, 2024 calculated using the discount rate as disclosed below, as well as what the Borough's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Sensitivity of the Borough's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate (Cont'd)

June 30, 2024	At 1% Decrease (6.00%)	At Current Discount Rate (7.00%)	At 1% Increase (8.00%)
Borough's proportionate share of Net Pension Liability	$ 2,658,583	$ 2,000,809	$ 1,441,047

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial statements.

B. Police and Firemen's Retirement System (PFRS)

Plan Description

The State of New Jersey Police and Firemen's Retirement System (PFRS), is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PFRS, please refer to the Division's annual financial statements which can be found at www.nj.gov/treasury/pensions/annual-reports.shtml.

Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:16A. The PFRS provides retirement as well as death and disability benefits. All benefits vest after ten years of service, except disability benefits, which vest after 4 years of service.

The following represents the membership tiers for PFRS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28. 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits are available at age 55 and are generally determined to be 2% of final compensation for each year of creditable service up to 30 years plus 1% for each year of service in excess of 30 years. Members may seek special retirement after achieving 25 years of creditable service, in which benefits would equal 65% (tiers 1 and 2 members) and 60% (tier 3 members) of final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years. Members may elect deferred retirement benefits after achieving ten years of service, in which case benefits would begin at age 55 equal to 2% of final compensation for each year of service.

Note 4 - Pension Plans (Cont'd)

B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Contributions

The contribution policy for PFRS is set by N.J.S.A. 43:16A and requires contributions by active members and contributing members. State legislation has modified the amount that is contributed by the State. The State's contribution amount is based on an actuarially determined rate, which includes the normal costs and unfunded accrued liability. For fiscal year 2024, the State contributed an amount more than the actuarially determined amount.

The Local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for employers in the Local Group of PFRS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers were credited with the full payment and any such amounts were not included in their unfunded liability. The actuaries have determined the unfunded liability by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability is being paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and is adjusted by the rate of return on the actuarial value of the assets.

Special Funding Situation

Under N.J.S.A. 43:16A-15, local participating employers are responsible for their own contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State if certain circumstances occurred. The legislation, which legally obligates the State, is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed on behalf of the local participating employers under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the local participating employers do not contribute under this legislation directly to the plan (except for employer specified financed amounts), there is no net pension liability or deferred outflows or inflows of resources to report in the financial statements of the local participating employers related to this legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the collective net pension liability that is associated with the local participating employer. In addition, each local participating employer must recognize pension expense associated with the employer as well as revenue in an amount equal to the nonemployer contributing entities' total proportionate share of the collective pension expense associated with the local participating employer.

Borough contributions to PFRS amounted to $556,130 for the year ended December 31, 2025. During the fiscal year ended June 30, 2024, the State of New Jersey contributed $94,048 to the PFRS for normal pension on behalf of the Borough, which is the same as the contractually required contribution of $94,048.

The employee contributions for PFRS are 10.00% of employees' annual compensation, as defined.

Pension Liabilities and Pension Expense

At June 30, 2024, the Borough's liability for its proportionate share of the net pension liability was $4,146,685. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Pension Liabilities and Pension Expense (Cont'd)

The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2024, the Borough's proportion was .0402%, which was a decrease of .0006% from its proportion measured as of June 30, 2023. The Borough has rolled forward the net pension liability as of June 30, 2024 with no adjustments. The State of New Jersey Police and Firemen's Retirement System (PFRS)' valuation cycle is July 1 instead of December 31. The roll forward methodology puts them a year in arrears in terms of valuation. The Division of Local Government Services, Department of Community Affairs, State of New Jersey is permitting municipalities and counties to include the June 30, 2024 information in the Notes to the Financial Statements as the June 30, 2025 information has not been released as of the date of this audit.

Additionally, the State's proportionate share of the net pension liability attributable to the Borough is $817,510 as of June 30, 2024. The net pension liability was measured as of July 1, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024. The State's proportionate share of the net pension liability associated with the Borough was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2024, the State's proportion was .0402%, which was a decrease of .0006% from its proportion measured as of June 30, 2023 which is the same proportion as the Borough's.

Borough's Proportionate Share of the Net Pension Liability	$ 4,146,685
State's Proportionate Share of the Net Pension Liability Associated with the Borough	817,510
Total Net Pension Liability	$ 4,964,195

For the year ended December 31, 2025, the Borough recognized total pension expense of $556,130.

Actuarial Assumptions

The collective total pension liability for the June 30, 2024 measurement date was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024. This actuarial valuation used the following actuarial assumptions:

Inflation Rate:	
Price	2.75%
Wage	3.25%
Salary Increases:	
All future years	3.25 – 16.25% based on years of service
Investment Rate of Return	7.00%

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Actuarial Assumptions (Cont'd)

Employee mortality rates were based on the Pub-2010 Safety Employee amount-weighted mortality table (sex specific) projected generationally from 2010 with Scale MP-2021 mortality projection. For healthy annuitants, mortality rates were based on the Pub-2010 Safety Retiree Below Median amount-weighted mortality table (sex-specific), projected generationally from 2010 with Scale MP-2021 mortality projection. Disability rates were 144% of the Pub-2010 Safety Disabled Retiree amount-weighted mortality table for males and 100% of the Pub-2010 Safety Disabled Retiree amount-weighted mortality table for females, projected generationally from 2010 with Scale MP-2021 mortality projection.

The actuarial assumptions used in the July 1, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.00% at June 30, 2024) is determined by the State Treasurer, after consultation with the PFRS Board of Trustees, the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PFRS' target asset allocation as of June 30, 2024 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Large-Cap Equity	24.00%	6.90%
U.S. Small/Mid Cap Equity	4.00%	7.40%
Non-U.S. Developed Large-Cap Equity	9.50%	6.70%
Non-U.S. Developed Small Cap Equity	2.00%	7.50%
Emerging Markets Large-Cap Equity	6.00%	9.60%
Emerging Markets Small-Cap Equity	1.50%	9.60%
U.S. Treasury Bond	7.00%	4.10%
U.S. Corporate Bond	5.00%	5.90%
U.S. Mortgage-Backed Securities	5.00%	4.40%
Global Multisector Fixed Income	6.00%	6.50%
Cash	2.00%	3.40%
Real Estate Core	3.00%	5.10%
Real Estate Non-Core	4.00%	6.50%
Infrastructure	3.00%	7.00%
Private Debt/Credit	8.00%	9.10%
Private Equity	10.00%	10.10%

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Discount Rate – PFRS

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based upon 100% of the actuarially determined contributions for the employers in the State Group and 100% of actuarially determined contributions for the employers in the Local Group. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments in determining the total pension liability.

Sensitivity of the Total Net Pension Liability (including the State's proportionate share of the net pension liability attributable to the Borough) to Changes in the Discount Rate

The following presents the total net pension liability (including the State's proportionate share of the net pension liability attributable to the Borough) as of June 30, 2024 calculated using the discount rate as disclosed above, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

June 30, 2024	At 1% Decrease (6.00%)	At Current Discount Rate (7.00%)	At 1% Increase (8.00%)
Borough's proportionate share of the NPL and the State's proportionate share of the Net Pension Liability associated with the Borough	$ 7,092,738	$ 4,964,195	$ 3,191,595

Pension Plan Fiduciary Net Position - PFRS

Detailed information about the PFRS's fiduciary net position is available in the separately issued PFRS financial statements.

C. Defined Contribution Retirement Program (DCRP)

Prudential Financial jointly administers the DCRP investments with the NJ Division of Pensions and Benefits. If an employee is ineligible to enroll in the PERS or PFRS, the employee may be eligible to enroll in the DCRP. DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting is immediate upon enrollment for members of the DCRP.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the DCRP.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 4 - Pension Plans (Cont'd)

C. Defined Contribution Retirement Program (DCRP) (Cont'd)

The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625-0295.

Employers are required to contribute at an actuarially determined rate. Employee contributions are based on percentages of 5.50% for DCRP of employees' annual compensation, as defined. The DCRP was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008. Employee contributions for DCRP are matched by a 3% employer contribution.

For DCRP, the Borough recognized pension expense of $6,426.36 for the year ended December 31, 2025. Employee contributions to DCRP amounted to $8,911.55 for the year ended December 31, 2025.

Note 5 - Accrued Sick, Vacation, and Compensatory Time Off

The Borough of Franklin permits employees to accrue a limited amount of unused sick and vacation pay, which may be taken as time off or paid at a later date at an agreed-upon rate. The Borough maintains records for their employees who are allowed to accrue unused sick, and vacation time. The maximum liability for the 35 eligible employees would be $223,469.86. This is not reported either as an expenditure or liability. Such compensation would be included in the Borough's budget operating expenditures in the year it is paid. This amount is fully funded in the Reserve for Accumulated Absences of $227,175.56 on the Trust Funds balance sheet at December 31, 2025.

Balance at December 31, 2024	$ 230,086.86
Net Change	(6,617.00)
Balance at December 31, 2025	$ 223,469.86
Amount Due within One Year	$ -0-

Note 6 - Selected Tax Information

Property taxes are levied as of January 1 on property values assessed as of the previous calendar year. The tax levy is divided into two billings. The first billing is an estimate of the current year's levy based on the prior year's taxes. The second billing reflects adjustments to the current year's actual levy. The final tax bill is usually mailed on or before June 14th, along with the first half estimated tax bills for the subsequent year. The first half estimated taxes are divided into two due dates, February 1 and May 1. The final tax bills are also divided into two due dates, August 1 and November 1. A ten-day grace period is usually granted before the taxes are considered delinquent and the imposition of interest charges. A penalty may be assessed for any unpaid taxes in excess of $10,000 at December 31 of the current year. Unpaid taxes of the current year may be placed in lien at a tax sale held after December 10.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 6 - Selected Tax Information (Cont'd)

	2025	2024	2023
Tax Rate	$ 2.515	$ 2.654	$ 2.757
Apportionment of Tax Rate			
Municipal	0.765	0.829	0.830
County	0.423	0.443	0.486
Local School	0.983	1.014	1.021
Regional High School	0.344	0.368	0.420
Assessed Valuations			
2025	$ 696,869,019.00		
2024		$ 648,436,213.00	
2023			$ 622,845,620.00

Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Currently	
Year	Tax Levy	Cash Collections	Percentage of Collection
2025	$ 17,547,223.31	$ 16,814,622.88	95.82%
2024	17,241,737.94	16,620,526.08	96.39%
2023	17,210,693.15	16,485,469.91	95.78%

Also, increases in future tax levies can also be warranted if revenue sources outside of those directly generated by the municipality, such as federal or state aid, should decline without corresponding decreases in budgeted expenditures.

Note 7 - Cash and Cash Equivalents

Cash and cash equivalents include petty cash, change funds, amounts on deposit, and short-term investments with original maturities of three months or less.

Investments are stated at cost. The Borough classifies certificates of deposit which have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

GASB requires disclosure of the level of custodial credit risk assumed by the Borough in its cash, cash equivalents and investments, if those items are uninsured or unregistered. Custodial risk is the risk that in the event of bank failure, the government's deposits may not be returned.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 7 - Cash and Cash Equivalents (Cont'd)

Interest Rate Risk – In accordance with its cash management plan, the Borough ensures that any deposit or investment matures within the time period that approximates the prospective need for the funds, deposited or invested, so that there is not a risk to the market value of such deposits or investments.

Credit Risk – The Borough limits its investments to those authorized in its cash management plan which are permitted under state statutes as detailed below and on the following page.

Custodial Credit Risk – The Borough's policy with respect to custodial credit risk ensures that Borough funds are only deposited in financial institutions in which New Jersey municipalities are permitted to invest their funds.

Deposits

New Jersey statutes require that municipalities deposit public funds in public depositories located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC), or by any other agency of the United States that insures deposits made in public depositories. Municipalities also are permitted to deposit public funds in the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5% of the average daily balance of collected public funds on deposit, and in addition

If the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than $25,000,000.

Investments

New Jersey statutes permit the Borough to purchase the following types of securities:

(1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;

(2) Government money market mutual funds;

(3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;

Note 7 - Cash and Cash Equivalents (Cont'd)

Investments (Cont'd)

(4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located;

(5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties, and entities subject to the "Local Authorities Fiscal Control Law" P.L. 1983, c. 313 (C.40A:5A-1 et seq.) Other bonds or obligations having a maturity date not more than 397 days from the date of purchase may be approved by the Division of Local Government Services in the Department of Community Affairs for investment by local units;

(6) Local government investment pools;

(7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); or

(8) Agreements for the repurchase of fully collateralized securities if:

(a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection a. or are bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties and entities subject to the "Local Authorities Fiscal Control Law", P.L. 1983 c.313 (C.40A:5A-1 et seq.);

(b) the custody of collateral is transferred to a third party;

(c) the maturity of the agreement is not more than 30 days;

(d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C.17:9-41); and

(e) a master repurchase agreement providing for the custody and security of collateral is executed.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 7 - Cash and Cash Equivalents (Cont'd)

Investments (Cont'd)

As of December 31, 2025, cash and cash equivalents of the Borough of Franklin consisted of the following:

Fund	Cash on Hand	Checking Accounts	Certificate of Deposit	NJ Cash Management Fund	Totals
Current	$ 500.00	$ 6,743,619.50		$ 93,752.50	$ 6,837,872.00
Animal Control		14,178.83			14,178.83
Other Trust		1,838,523.82	$25,000.00	160,256.07	2,023,779.89
General Capital		1,525,685.18		48,763.78	1,574,448.96
Water and Sewer Utility Operating	200.00	2,993,001.74		95,127.21	3,088,328.95
Water and Sewer Utility Capital		1,261,045.87		48,631.46	1,309,677.33
Public Assistance		6,246.34			6,246.34
	$ 700.00	$ 14,382,301.28	$25,000.00	$ 446,531.02	$ 14,854,532.30

The carrying amount of the Borough's cash and cash equivalents at December 31, 2025, was $14,854,532.30 and the bank balance was $15,836,375.28. The $446,531.02 in the NJ Cash Management Fund is uninsured and unregistered. The Borough has $25,000.00 of investments in the form of certificates of deposits at year end.

Note 8 - Risk Management

The Borough is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Health Benefits are provided to employees through the State of New Jersey health benefits plan.

Property and Liability Insurance

The Borough of Franklin is currently a member of the Statewide Insurance Fund (the "Fund"). The Fund provides their members with Liability, Property and Workers' Compensation and Employer Liability Insurance. The Fund is a risk-sharing public entity risk pool that is an insured and self-administered group of governmental entities established for the purpose of providing low-cost insurance coverage for respective members in order to keep local property taxes at a minimum. Each member appoints an official to represent their respective entity for the purpose of creating a governing body from which officers for the Fund are elected.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 8 - Risk Management (Cont'd)

Property and Liability Insurance (Cont'd)

As a member of the Fund, the Borough could be subject to supplemental assessments in the event of deficiencies. If the assets of the Fund were to be exhausted, members would become responsible for their respective shares of the Fund's liabilities.

The Fund can declare and distribute dividends to members upon approval of the State of New Jersey Department of Banking and Insurance. These distributions are divided amongst the members in the same ratio as the individual assessment relates to the total assessment of the membership body.

The December 31, 2025 audit report of the Statewide Insurance Fund has not been filed as of the date of this audit. Selected, summarized financial information as of December 31, 2024 for the Fund is as follows:

Total Assets	$	52,029,337
Net Position	$	6,502,450
Total Revenue	$	38,819,002
Total Expenses	$	44,169,063
Change in Net Position	$	(5,350,061)
Members Dividends	$	-0-

Financial statements for the Fund are available at the offices of the Fund's Executive Director:

Statewide Insurance Fund
26 Columbia Turnpike
P.O. Box 678
Florham Park, NJ 07932
(862) 260-2050

New Jersey Unemployment Compensation Insurance

The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the Borough remits employee withholdings and employer's share of New Jersey Unemployment Compensation Insurance taxes to the State each pay period. The State makes all unemployment payments to former employees, and the Borough has no further liability.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 9 - Open Space Trust Fund

The Borough is in the process of establishing an Open Space Trust Fund but does not plan to establish an Open Space Tax Levy. The current balance of the Fund consists of a restricted donation.

Note 10 - Fixed Assets

The following is a summarization of the activity of the Borough of Franklin's fixed assets for the year ended December 31, 2025 and 2024:

	Balance Dec. 31, 2024	Additions	Deletions	Balance Dec. 31, 2025
Land	$ 3,091,600.00			$ 3,091,600.00
Buildings and Improvements	3,529,693.89	$ 99,940.23		3,629,634.12
Equipment	5,500,466.79	791,011.29	$ 16,446.00	6,275,032.08
	$ 12,121,760.68	$ 890,951.52	$ 16,446.00	$ 12,996,266.20

	Balance Dec. 31, 2023	Additions	Deletions	Balance Dec. 31, 2024
Land	$ 3,091,600.00			$ 3,091,600.00
Buildings and Improvements	3,519,598.89	$ 10,095.00		3,529,693.89
Equipment	5,405,209.25	95,257.54		5,500,466.79
	$ 12,016,408.14	$ 105,352.54	$ -0-	$ 12,121,760.68

Note 11 - Interfund Receivables and Payables

The following interfund balances remained on the balance sheet at December 31, 2025:

Fund	Interfund Receivable	Interfund Payable
Current Fund	$ 3,260.43	$ 577,368.00
Federal and State Grant Fund	116,901.37	
Animal Control Fund		3,260.43
General Capital Fund	495,355.00	
Water and Sewer Utility Operating Fund		107,894.00
Water and Sewer Utility Capital Fund	134,505.63	61,500.00
	$ 750,022.43	$ 750,022.43

The Borough utilizes the Current Fund as a clearing account for receipts and disbursements of the Federal and State Grant Fund. The interfund reflects cash not turned over to the Federal and State Grant Fund prior to year end. The interfund between Current Fund and General Capital Fund represents an interfund advance. The interfund between Current Fund and Animal Control Fund reflects cash not turned over to Current Fund for statutory excess due to Current Fund. Water and Sewer Utility Capital Fund and Water and Sewer Utility Operating Fund interfund represents an interfund advance. The interfund payable in the Water and Sewer Capital Fund is due to General Capital Fund for cash advanced during the year.

Note 12 - Deferred Compensation

The Board offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan, which is administered by Lincoln Financial, permits participants to defer a portion of their salary until future years. Amounts deferred under the plan are not available to employees until termination, retirement, death or unforeseeable emergency.

Note 13 - Contingent Liabilities

The Borough is periodically involved in various lawsuits arising in the normal course of business, including claims for property damage, personal injury and various contract disputes. The Borough vigorously contests these lawsuits and believes the ultimate resolution will not have a material adverse effect on its financial position.

Amounts received or receivable from grantors, principally the federal and state governments are subject to regulatory requirements and adjustments by the agencies. Any disallowed claims, including amounts previously recognized by the Borough as revenue would constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although Borough officials expect such amounts, if any, to be immaterial.

Various tax appeals on assessed valuations have been filed against the Borough and are awaiting tax court decisions. The ultimate outcome and effect of such appeals have not been determined; however, the Borough Tax Assessor will aggressively defend the Borough's assessments. The Borough has established a reserve in the amount of $325,884.58 which it feels should be sufficient to cover these tax appeals.

Note 14 - Local School District Taxes

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district. The Borough of Franklin has not elected to defer school taxes.

Note 15 - Economic Dependency

The Borough of Franklin receives a substantial amount of support from federal and state governments. A significant reduction in the level of support, if this were to occur, may have an effect on the Borough's programs and activities.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 16 - Postemployment Benefits Other Than Pensions (OPEB)

State Health Benefit Local Government Retired Employees Plan

General Information about the OPEB Plan

Plan Description

The State Health Benefit Local Government Retired Employees Plan (the Plan) is a cost sharing multiple employer defined benefit other postemployment benefit (OPEB) plan with a special funding situation. It covers employees of local government employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) annual financial statements, which can be found at https://www.nj.gov./treasury/pensions/financial-reports.shtml.

Benefits Provided

The Plan provides medical and prescription drug coverage to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may assume the cost of postretirement medical coverage for employees and their dependents who: 1) retired on a disability pension; or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A. 52:14-17.32i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989.

Contributions

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 16 - Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

Special Funding Situation

Under Chapter 330, P.L. 1997, the State shall pay the premium or periodic charges for the qualified local police and firefighter retirees and dependents equal to 80 percent of the premium or periodic charge for the category of coverage elected by the qualified retiree under the State managed care plan or a health maintenance organization participating in the program providing the lowest premium or periodic charge. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989.

Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 75 and the State is treated as a nonemployer contributing entity. For New Jersey local governments who report under the regulatory basis of accounting, the net OPEB liability and related deferred inflows are not recorded in the financial statements and there is only note disclosure of this information. Since the local participating employers do not contribute under this legislation directly to the plan, there is no net OPEB liability, deferred outflows of resources, or deferred inflows of resources to report in the financial statements of the local participating employers related to this legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the collective net OPEB liability that is associated with the local participating employer.

Allocation Methodology

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources, and collective OPEB (benefit)/expense. The special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB (benefit)/expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2023 through June 30, 2024. Employer and nonemployer allocation percentages were rounded for presentation purposes; therefore, amounts presented in the schedule of OPEB amounts by employer and nonemployer may result in immaterial differences.

OPEB Expense

The Borough has rolled forward the net OPEB liability as of June 30, 2024 with no adjustments. The Division of Local Government Services, Department of Community Affairs, State of New Jersey, is permitting municipalities and counties to include the June 30, 2024 OPEB information in the Notes to the Financial Statements as the June 30, 2025 information has not been released as of the date of this report.

The total OPEB liability as of June 30, 2024 was determined by an actuarial valuation as of July 1, 2023, which was rolled forward to June 30, 2024.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 16 - Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

OPEB Expense (Cont'd)

The State's proportionate share of the net OPEB liability attributable to the Borough at June 30, 2024 was $6,168,761. At June 30, 2024, the State's proportion related to the Borough was .126496%. This is the percentage of the total State Share of the net OPEB liability of the Plan.

During the year ended June 30, 2024, the State of New Jersey's OPEB benefit related to the Borough was $597,649.

Actuarial Assumptions and Other Inputs

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement.

Salary Increases*:	
Public Employees' Retirement System (PERS)	
Rate for all future years	2.75% to 6.55% based on years of service
Police and Firemen's Retirement System (PFRS)	
Rate for all future years	3.25% to 15.25% based on years of service

* - Salary increases are based on years of service within the respective plan.

Pre-Retirement Healthy Mortality

Pre-retirement mortality rates for PERS were based on the PUB-2010 General classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Preretirement mortality rates for PFRS were based on the PUB-2010 Safety classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Post-Retirement Healthy Mortality

Post-retirement mortality rates for Chapter 330 retirees were based on the PUB-2010 Safety classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Post-retirement mortality rates for other retirees is based on the PUB-2010 General classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Note 16 - Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

Disabled Retiree Mortality

Disabled retiree mortality rates for PERS future disabled retirees were based on the PUB-2010 General classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Disabled retiree mortality rates for PFRS future disabled retirees were based on the PUB-2010 Safety classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Disabled retiree mortality rates for Chapter 330 current retirees were based on the PUB-2010 Safety classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Disabled retiree mortality rates for other current retirees were based on the PUB-2010 General classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Actuarial assumptions used in the July 1, 2023 valuation were based on the results of the PFRS and PERS experience studies prepared for July 1, 2018 to June 30, 2021.

100% of active members are considered to participate in the Plan upon retirement.

Health Care Trend Assumptions

For pre-Medicare medical benefits, the trend rate is initially 7.50% and decreases to a 4.50% long term trend rate after nine years. For post-65 medical benefits PPO, the trend rate is increasing to 22.62% in fiscal year 2027 and decreases to 4.50% in fiscal year 2034. For HMO, the trend rate is increasing to 23.58% in fiscal year 2027 and decreases to 4.50% in fiscal year 2034. For prescription drug benefits, the initial trend rate is 12.75% and decreases to a 4.50% long term rate after nine years. For the Medicare Part B reimbursement, the trend rate is 5.00%.

Discount Rate

The discount rate for June 30, 2024 was 3.93%. This represents the municipal bond return rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

BOROUGH OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025
(Continued)

Note 17 - Tax Abatement

As of December 31, 2025, the Borough provides a tax abatement to a nonprofit housing corporation for its senior citizen housing development in the Borough pursuant to the authority contained in Section 18 of the Limited Dividend Law (N.J.SA. 55:16-18), Section 30 of the HFA Law (N.J.S.A. 55:14J-30) and a resolution of the Mayor and Borough Council and with the approval of the New Jersey Housing Finance Agency (NJHFA) as provided under Section 30(b) of the NJHFA law. In consideration of the full abatement of taxes, the nonprofit housing corporation is required to pay to the Borough an annual service charge for municipal services in an amount not exceeding the tax on the property on which the abatement is received. The annual service charge made by the nonprofit housing corporation will be in an amount not exceeding 4.00% of the annual gross revenues of the housing development as detailed in the tax abatement agreement. In the event that a breach of the agreement by either the Borough or the nonprofit housing corporation or a dispute arises between the two parties either party may apply to the Superior Court, Chancery Division to settle and resolve said dispute in such fashion to accomplish the purposes of the Limited-Dividend Laws and the HFA Law.

The Borough recognized revenue in the amount of $42,706 from this annual service charge or payment in lieu of taxes which is recorded as miscellaneous revenue in the Current Fund. The taxes which would have been paid on this property for 2025 without the abatement would have been $210,719 of which $64,096 would have been for the local municipal tax.

Note 18 - Leases

The Borough entered into three lease agreements for the lease of the Borough’s cell towers with different wireless carriers. The terms of the leases are for 5 to 10 years in length which expire in 2025 and 2026. The lessees can extend the leases for 3 to 4 renewal terms of five years each. The annual lease payments for the remaining years in the existing lease terms will be increased by 3% to 5% each year. The total lease payments received in 2025 were $137,245.46.

SUPPLEMENTARY DATA

Schedule 1

BOROUGH OF FRANKLIN
OFFICIALS IN OFFICE AND SURETY BONDS
YEAR ENDED DECEMBER 31, 2025

The following officials were in office during the period under audit:

Name	Title	Amount of Bond
John M. Snowden IV	Mayor	
Patricia Carnes	Councilperson	
Concetto Formica	Councilperson	
Rachel Heath	Councilperson	
Joe Limon	Councilperson	
Stephen Skellenger	Councilperson	
Gilbert Snyder	Councilperson	
Michelle LaStarza	Chief Financial Officer	(A)
Neil Spidaletto	Administrator	(A)
Colleen Little	Municipal Clerk/Registrar	(A)
Robert Dolan	Qualified Purchasing Agent	(A)
Corry Chrobak	Treasurer	(A)
Sharon Ferriere	Finance Clerk (from February 18, 2025)	(A)
Sandi Cowan	Deputy Clerk/Deputy Registrar	(A)
Diana Falica	Water/Sewer Collector/Assistant Tax Collector	(A)
John Ursin	Borough Attorney	
Angelo Bolcato	Rent Leveling Attorney	
Glenn T. Gavan	Judge (Term 1/1/2024-12/31/2026)	(A)
Lauren Mitchener	Court Administrator	(A)
Suzann Brush	Deputy Court Administrator	(A)
Greg Cugliari	Chief of Police	(A)
Brian Vandenbroek	Public Works Manager	(A)
Joseph Butto	Construction Official	(A)
Scott Holzhauer	Tax Assessor	(A)
Christine Nostray	Assistant to Tax Assessor & Public Works Supervisor	(A)
Michael Vreeland	Engineer - Van Cleef Engineering Associates, LLC	
Michael Vreeland	Water/Sewer Engineer - Van Cleef Engineering Associates, LLC	
Michelle Babcock	Planning Board Secretary/Zoning Secretary	(A)
Joseph Setticase	Zoning Officer	(A)

(A) - Covered under $1,000,000 Blanket Bond from Statewide Insurance Fund.

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
CURRENT FUND

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF CASH - TREASURER

	Ref.		
Balance December 31, 2024	A		$ 6,311,935.59
Increased by Receipts:			
Tax Collector		$ 17,364,819.26	
Revenue Accounts Receivable		2,235,953.62	
Miscellaneous Revenue Not Anticipated		179,795.77	
Interest on Investments and Deposits		219,804.82	
Due Animal Control Fund:			
Interest Earned		373.87	
Statutory Excess		51.00	
Due Other Trust Fund:			
Interest Earned		4,187.74	
Due General Capital Fund:			
Interest Earned		1,988.13	
Interfund Advanced/Returned		476,784.08	
Due Federal and State Grant Fund:			
Federal and State Grants Receivable		102,798.00	
Unappropriated Grant Reserves		33,366.07	
Due Water/Sewer Utility Capital Fund:			
Interfund Returned		26,611.63	
Prepaid Revenue		40,092.13	
Reserve for:			
Sale of Municipal Assets		16,896.00	
Due State of New Jersey:			
Senior Citizens' and Veterans' Deductions		27,000.00	
Marriage License Fees		825.00	
Lead Verification Fees		20.00	
Appropriation Refunds		332,258.31	
			21,063,625.43
			27,375,561.02
Decreased by Disbursements:			
2025 Appropriation Expenditures		8,045,242.02	
2024 Appropriation Reserve Expenditures		246,865.69	
Local School District Taxes		6,851,894.00	
Regional High School Taxes		2,398,968.00	
County Taxes		2,947,656.45	
Due Federal and State Grant Fund:			
Appropriated Reserves		22,222.26	
Prior Year Encumbrances Liquidated		23,816.00	
Due State of New Jersey:			
Marriage License Fees		700.00	
Refund of Tax Overpayments		824.60	
			20,538,189.02
Balance December 31, 2025	A		$ 6,837,372.00

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF CASH - COLLECTOR
YEAR ENDED DECEMBER 31, 2025

Increased by Receipts:		
Taxes Receivable	$ 17,127,857.60	
Interest and Costs on Taxes	101,558.49	
2026 Prepaid Taxes	118,600.11	
Tax Title Liens Redeemed	14,231.57	
Tax Overpayments	2,571.49	
		$ 17,364,819.26
Decreased by:		
Payments to Municipal Treasurer		$ 17,364,819.26

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Year	Balance Dec. 31, 2024	2025 Levy	Collections 2024	Collections 2025	State of NJ Veterans' and Senior Citizens' Deductions	Transfer to Tax Title Liens	Canceled	Balance Dec. 31, 2025
2023	$ 2,577.44			$ 2,577.44				
2024	407,656.59			398,855.56		$ 8,128.84	$ 672.19	
	410,234.03			401,433.00		8,128.84	672.19	
2025		$ 17,547,223.31	$ 61,698.28	16,726,424.60	$ 26,500.00	227,363.56	14,992.63	$ 490,244.24
	$ 410,234.03	$ 17,547,223.31	$ 61,698.28	$ 17,127,857.60	$ 26,500.00	$ 235,492.40	$ 15,664.82	$ 490,244.24
Ref.	A							A

Analysis of 2025 Property Tax Levy

Tax Yield:		
General Purpose Taxes	$ 17,526,260.24	
Added and Omitted Taxes	20,963.07	
		$ 17,547,223.31
Tax Levy:		
Local School District Taxes		$ 6,851,894.00
Regional High School District Taxes		2,398,968.00
County Taxes:		
General Tax	$ 2,942,249.28	
Due County for Added and Omitted Taxes	3,525.73	
		2,945,775.01
		12,196,637.01
Local Tax for Municipal Purposes Levied	5,332,011.00	
Add: Additional Tax Levied	18,575.30	
		5,350,586.30
		$ 17,547,223.31

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF TAX TITLE LIENS

	Ref.		
Balance December 31, 2024	A		$ 506,881.89
Increased by:			
Interest and Costs on Tax Sale		$ 14,879.69	
Transferred from Taxes Receivable		235,492.40	
			250,372.09
Decreased by:			
Canceled		2,220.21	
Redeemed		14,231.57	
			16,451.78
Balance December 31, 2025	A		$ 740,802.20

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance Dec. 31, 2024	Accrued In 2025	Collected by Treasurer	Balance Dec. 31, 2025
Licenses:				
Alcoholic Beverages		$ 13,035.00	$ 13,035.00	
Other		8,949.00	8,949.00	
Fees and Permits		20,765.30	20,765.30	
Fines and Costs:				
Municipal Court	$ 3,147.06	37,522.68	36,153.35	$ 4,516.39
Energy Receipts Tax		614,916.66	614,916.66	
Watershed Moratorium Offset		4,089.00	4,089.00	
Garden State Trust		9,764.00	9,764.00	
Hillside ES - Solid Waste Collection		37,800.00	37,800.00	
Borough Ordinance #94-03 Municipal Service Fee				
Assessed to Mobile Home Parks - Fees & Permits		142,943.30	142,943.30	
Rent Senior Center		27,699.96	27,699.96	
Cable T.V. Franchise		12,764.00	12,764.00	
Antenna Lease Contract		97,153.33	97,153.33	
Franklin Senior Housing - PILOT		42,706.50	42,706.50	
Municipal Cannabis Tax		1,109,456.35	1,109,456.35	
Interlocal Agreement for Municipal Court		97,850.00	97,850.00	
	$ 3,147.06	$ 2,277,415.08	$ 2,276,045.75	$ 4,516.39
Ref.	A			A

Cash Receipts	$ 2,235,953.62
Prepaid Revenue Applied	40,092.13
	$ 2,276,045.75

BOROUGH OF FRANKLIN
FEDERAL AND STATE GRANT FUND
SCHEDULE OF GRANTS RECEIVABLE

Grant	Balance Dec. 31, 2024	Budget Revenue Realized	Transfer from Unappropriated Reserves	Cash Receipts	Balance Dec. 31, 2025
Drive Sober or Get Pulled Over	$ 6,000.00				$ 6,000.00
Recycling Tonnage Grant		$ 15,929.48	$ 15,929.48		
Clean Communities Program		15,666.15	15,666.15		
Body Armor Replacement Fund		1,641.07	1,641.07		
Highlands Master Plan	93,345.96				93,345.96
Distracted Driving Grant	669.52				669.52
Body Worn Camera Grant	42,798.00			$ 42,798.00	
American Rescue Plan Firefighters Grant	60,000.00			60,000.00	
Local Recreation Grant	77,000.00				77,000.00
	$279,813.48	$ 33,236.70	$ 33,236.70	$102,798.00	$177,015.48
Ref.	A				A

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF 2024 APPROPRIATION RESERVES
YEAR ENDED DECEMBER 31, 2025

	Balance Dec. 31, 2024	Balance After Modification	Paid or Charged	Balance Lapsed
GENERAL GOVERNMENT:				
General Administration:				
Salaries and Wages	$ 24.79	$ 24.79		$ 24.79
Other Expenses	22,676.17	22,676.17	$ 11,889.75	10,786.42
Mayor & Council:				
Salaries and Wages	918.40	918.40		918.40
Clerk:				
Salaries and Wages	106.77	106.77		106.77
Other Expenses	5,312.08	5,312.08	996.47	4,315.61
Financial Administration:				
Salaries and Wages	2,076.97	2,526.97	2,488.50	38.47
Other Expenses	9,102.04	9,102.04	8,461.73	640.31
Annual Audit	40,600.00	40,600.00	23,100.00	17,500.00
Tax Collection:				
Salaries and Wages	0.85	0.85		0.85
Other Expenses	1,479.31	1,479.31	1,468.93	10.38
Tax Assessment:				
Salaries and Wages	321.29	341.29	339.30	1.99
Other Expenses	2,980.31	2,980.31		2,980.31
Revaluation	8,200.00	8,200.00	3,200.00	5,000.00
Legal Services and Costs:				
Other Expenses	26,484.83	26,484.83	21,919.76	4,565.07
Municipal Prosecutor:				
Other Expenses	1,800.00	1,800.00		1,800.00
Engineering Services and Costs:				
Other Expenses	12,837.50	12,837.50	9,378.00	3,459.50
Economic Development:				
Other Expenses	1,750.00	1,750.00		1,750.00
Historic Preservation:				
Other Expenses	5,000.00	5,000.00	15.25	4,984.75
LAND USE ADMINISTRATION:				
Municipal Land Use Law (NJSA 40:55D-1):				
Planning Board:				
Salaries and Wages	5,100.08	5,100.08		5,100.08
Other Expenses	5,658.41	5,658.41	658.00	5,000.41
PUBLIC SAFETY:				
Police:				
Salaries and Wages	30,110.33	22,950.71	13,306.10	9,644.61
Other Expenses	38,496.20	38,496.20	30,688.83	7,807.37
Crossing Guard:				
Salaries and Wages	1,079.48	1,079.48	556.39	523.09
Other Expenses	389.57	389.57	200.95	188.62
Emergency Management Services:				
Salaries and Wages	12.76	12.76		12.76
Other Expenses	500.00	500.00		500.00
Fire Department:				
Other Expenses	8,931.65	8,931.65	7,695.39	1,236.26
First Aid Organization Contribution	4,881.49	4,881.49	2,526.76	2,354.73

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF 2024 APPROPRIATION RESERVES
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Balance Dec. 31, 2024	Balance After Modification	Paid or Charged	Balance Lapsed
STREETS AND ROADS:				
Road Repairs and Maintenance:				
Salaries and Wages	$ 2,938.08	$ 4,038.08	$ 3,977.34	$ 60.74
Other Expenses	130,816.72	119,716.72	17,616.48	102,100.24
Public Buildings and Grounds:				
Salaries and Wages	1,266.52	1,266.52	1,086.00	180.52
Other Expenses	25,489.86	25,489.86	15,437.35	10,052.51
Condominium Community Costs:				
Other Expenses	3,000.00	3,000.00		3,000.00
HEALTH AND WELFARE:				
Animal Control Officer:				
Other Expenses	1.00	1.00		1.00
Board of Health:				
Salaries and Wages	1.73	1.73		1.73
Other Expenses	337.51	337.51		337.51
H.B.V. Vaccination:				
Other Expenses	550.00	550.00	200.00	350.00
Contribution to Senior Citizen Center:				
Salaries and Wages	2,568.06	2,568.06	2,009.76	558.30
Other Expenses	164.22	164.22	72.97	91.25
RECREATION AND EDUCATION:				
Board of Recreation Commissioners:				
Salaries and Wages	250.00	250.00		250.00
Public Events	345.00	345.00		345.00
Other Expenses	8,860.80	8,860.80		8,860.80
MUNICIPAL COURT:				
Salaries and Wages	30,419.08	30,419.08		30,419.08
Other Expenses	5,936.94	5,936.94	427.03	5,509.91
PUBLIC DEFENDER:				
Other Expenses	200.00	200.00		200.00
UNIFORM CONSTRUCTION CODE:				
State Uniform Construction Code				
(NJSA 52:27D-120 et seq):				
Zoning Official:				
Salaries and Wages	270.09	370.09	366.00	4.09
Other Expenses	1,532.13	1,532.13		1,532.13
UNCLASSIFIED:				
Fixed Assets Accounting System	1,500.00	1,500.00		1,500.00
Network Maintenance Agreement	9,221.86	156.86		156.86
Street Lighting	2,790.32	3,855.32	3,835.49	19.83
Electricity	19,507.60	24,607.60	11,541.23	13,066.37
Telephone	453.92	3,503.92	2,360.49	1,143.43
Salary Adjustment	300.00	300.00		300.00
Gasoline and Oil	624.45	8,574.45	8,555.56	18.89
Solid Waste Disposal Costs	895.44	3,795.44	3,756.72	38.72
Computer Replacement Program	4,244.01	4,244.01	1,325.14	2,918.87
Telecommunications	1.58	1.58		1.58

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF 2024 APPROPRIATION RESERVES
YEAR ENDED DECEMBER 31, 2025
(Continued)

	Balance Dec. 31, 2024	Balance After Modification	Paid or Charged	Balance Lapsed
Statutory Expenditures:				
Contributions to:				
Public Employees Retirement System	$ 100.94	$ 100.94		$ 100.94
Police and Fireman's Retirement System	200.02	200.02		200.02
Social Security System (OASI)	23,073.29	23,073.29	$ 1,749.42	21,323.87
Defined Contribution Retirement Plan	38.49	138.49	135.84	2.65
Unemployment Compensation Insurance		5,489.62	141.75	5,347.87
Insurance:				
Group Insurance for Employees	444.30	444.30	200.00	244.30
Other Insurance Premiums	660.96	660.96		660.96
Health Benefit Waivers	8,502.17	8,502.17		8,502.17
Refund of Tax Appeals	15,000.00	15,000.00		15,000.00
LOSAP	20,000.00	20,000.00	10,000.00	10,000.00
Shared Service Agreements:				
Township of Hardyston:				
Municipal Drug Alliance Program	500.00	500.00	500.00	
Construction Office	62,566.00	62,566.00		62,566.00
Capital Improvements - Excluded from "CAPS":				
Municipal Property Improvement	7,789.00	7,789.00	7,789.00	
Fire Department Equipment	15,537.01	15,537.01	14,892.01	645.00
	$ 645,730.38	$ 645,730.38	$ 246,865.69	$ 398,864.69

Analysis of Balance December 31, 2024:

	Ref.	
Unencumbered	A	$ 505,245.38
Encumbered	A	140,485.00
		$ 645,730.38

BOROUGH OF FRANKLIN
CURRENT FUND
SCHEDULE OF LOCAL SCHOOL DISTRICT TAXES PAYABLE
YEAR ENDED DECEMBER 31, 2025

Increased by:	
Levy - Calendar Year 2025	$ 6,851,894.00
Decreased by:	
Payments to Local School District	$ 6,851,894.00

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CURRENT FUND
SCHEDULE OF REGIONAL HIGH SCHOOL TAXES PAYABLE
YEAR ENDED DECEMBER 31, 2025

Increased by:	
Levy - Calendar Year 2025	$ 2,398,968.00
Decreased by:	
Payments to Regional High School	$ 2,398,968.00

BOROUGH OF FRANKLIN
FEDERAL AND STATE GRANT FUND
SCHEDULE OF UNAPPROPRIATED RESERVES

Grant	Balance Dec. 31, 2024	Cash Received	Transferred to Grants Receivable	Balance Dec. 31, 2025
Body Armor Replacement Fund	$ 1,641.07		$ 1,641.07	
Alcohol Education, Rehabilitation		$ 515.83		$ 515.83
Bulletproof Vest Program		2,394.15		2,394.15
Recycling Tonnage Grant	15,929.48	13,917.88	15,929.48	13,917.88
Clean Communities Program	15,666.15	15,538.21	15,666.15	15,538.21
Police Walmart Grant		1,000.00		1,000.00
	$ 33,236.70	$ 33,366.07	$ 33,236.70	$ 33,366.07
Ref.	A			A

A-14

BOROUGH OF FRANKLIN
FEDERAL AND STATE GRANT FUND
SCHEDULE OF APPROPRIATED RESERVES

Grant	Balance Dec. 31, 2024	Transferred from 2025 Budget Appropriations	Expended	Balance Dec. 31, 2025
Drive Sober or Get Pulled Over	$ 2,800.00			$ 2,800.00
Drunk Driving Enforcement Fund	3,053.32		$ 70.00	2,983.32
Distracted Driving Grant	1,524.88			1,524.88
Alcohol Education, Rehabilitation and Enforcement Fund	3,911.34			3,911.34
Clean Communities Program	78,457.09	$ 15,666.15	7,845.00	86,278.24
Recycling Tonnage Grant	79,691.03	15,929.48	8,188.50	87,432.01
Body Armor Replacement Fund	475.16	1,641.07		2,116.23
Atlantic Health Care - Narcan Grant	4,694.00			4,694.00
NJ Highlands Grant:				
Master Plan	31,868.91			31,868.91
Local Recreation Grant	2,490.00			2,490.00
American Rescue Plan Firefighters Grant	11.67			11.67
Stormwater Management Grant	40,558.94		12,688.51	27,870.43
	$ 249,536.34	$ 33,236.70	$ 28,792.01	$ 253,981.03
Ref.	A			A

Cash Disbursed	$ 22,222.26
Encumbered	6,569.75
	$ 28,792.01

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
TRUST FUNDS

BOROUGH OF FRANKLIN
TRUST FUNDS
SCHEDULE OF CASH - TREASURER

	Ref.	Animal Control Fund		Other Trust Funds	
Balance December 31, 2024	B		$ 11,247.60		$ 2,385,269.71
Increased by Receipts:					
Animal Control Fees Collected:					
Dog Fees		$ 4,546.80			
Cat Fees		526.00			
Miscellaneous Fees		585.00			
State Registration Fees		679.20			
Developers' Deposits:					
Land Use				$ 3,500.00	
Performance Bonds				150,796.20	
Road Openings				11,000.00	
Small Cities				10,000.00	
Driveway Escrow				5,000.00	
Board of Public Works				12,076.00	
Recreation				60,275.47	
Due Current Fund:					
Interest		373.87		4,187.74	
Parking Offense Adjudication Fees				90.00	
Police Outside Duty				40,040.25	
Outside Liens				1,520.94	
Tax Sale Premiums				84,800.00	
Redevelopment				7,500.00	
Affordable Housing				17,293.56	
Public Defender				2,020.50	
Forfeited Property				5.40	
			6,710.87		410,106.06
			17,958.47		2,795,375.77

BOROUGH OF FRANKLIN
TRUST FUNDS
SCHEDULE OF CASH - TREASURER
(Continued)

	Ref.	Animal Control Fund		Other Trust Funds	
Decreased by Disbursements:					
Due Current Fund:					
Interest on Deposits		$ 373.87		$ 4,187.74	
Statutory Excess		51.00			
Animal Control Expenditures		2,676.77			
State Registration Fees		678.00			
Developers' Deposits:					
Land Use				2,638.50	
Performance Bonds				51,308.30	
Road Openings				11,875.50	
Board of Public Works				4,521.00	
Tax Sale Premiums				397,000.00	
Accumulated Leave				7,200.50	
Recreation				69,420.73	
Police Outside Duty				39,940.25	
Storm Recovery				131,289.71	
Affordable Housing				27,755.00	
Development				22,258.65	
Public Defender				2,200.00	
			$ 3,779.64		$ 771,595.88
Balance December 31, 2025	B		$ 14,178.83		$ 2,023,779.89

BOROUGH OF FRANKLIN
ANIMAL CONTROL FUND
SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	Ref.		
Balance December 31, 2024	B		$ 11,247.60
Increased by:			
Animal Control License Fees Collected		$ 5,072.80	
Miscellaneous Fees		585.00	
			5,657.80
			16,905.40
Decreased by:			
Expenditures		2,676.77	
Statutory Excess Due to Current Fund		3,311.43	
			5,988.20
Balance December 31, 2025	B		$ 10,917.20

License Fees Collected

Year	Amount
2023	$ 5,537.60
2024	5,379.60
Maximum Allowable Reserve	$ 10,917.20

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
GENERAL CAPITAL FUND

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF CASH - TREASURER

	Ref.		
Balance December 31, 2024	C		$ 2,709,433.47
Increased by Receipts:			
Bond Anticipation Notes Issued		$ 3,754,466.00	
Premium on Sale of Bond Anticipation Notes		8,931.16	
Due Current Fund:			
Interest Earned		1,988.13	
Improvement Authorization Refund		36,345.98	
2025 Budget Appropriations:			
Bond Anticipation Note Payment		433,855.00	
Capital Improvement Fund		75,000.00	
			4,310,586.27
			7,020,019.74
Decreased by:			
Bond Anticipation Notes Matured		3,475,972.00	
Improvement Authorizations		767,291.70	
Reserve for Encumbrances		639,641.46	
Due Current Fund:			
Interest Earned		1,988.13	
Interfund Advanced/Returned		476,784.08	
Due Water and Sewer Utility Capital Fund:			
Interfund Advanced		61,500.00	
Reserve for Improvements to Municipal Property		22,393.41	
			5,445,570.78
Balance December 31, 2025	C		$ 1,574,448.96

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
ANALYSIS OF CASH

	Balance/ (Deficit) Dec. 31, 2024	Receipts: Bond Anticipation Notes	Receipts: Miscellaneous	Receipts: Budget Appropriation	Disbursements: Improvement Authorizations	Disbursements: Bond Anticipation Notes	Disbursements: Miscellaneous	Transfers: From	Transfers: To	Balance/ (Deficit) Dec. 31, 2025
Capital Fund Balance	$ 133,870.53		$ 8,931.16							$ 142,801.69
Capital Improvement Fund	178,326.30			$ 75,000.00				$ 177,500.00		75,826.30
Reserve for Encumbrances	861,803.67						$ 639,641.46		$ 310,296.91	532,459.12
NJ Depart. of Transportation Grants Receivable	(83,000.63)							148,284.00		(231,284.63)
Due Water and Sewer Utility Capital Fund							61,500.00			(61,500.00)
Due Current Fund	42,929.08		1,988.13				478,772.21			(433,855.00)
Reserve for:										
Improvements to Municipal Property	64,373.03						22,393.41			41,979.62
Improvements to Streets and Roads	46,729.59									46,729.59
Office Equipment	12,668.17									12,668.17
Fire Equipment	318.73									318.73
Police Equipment	15,625.94							12,536.84		3,089.10
Fire Truck	25,000.00									25,000.00
DPW Equipment	1,256.30									1,256.30
Payment of Debt Service	116,224.52									116,224.52
Ord. No. Improvement Description										
09-17 Various Capital Improvements	14,988.40	$ 53,710.00		39,530.00	$ 14,951.40	$ 93,240.00				37.00
16-17 Purchase of Fire Truck		142,000.00		47,500.00		189,500.00				
10-18 Improvements to Various Roads	1,300.00	100,400.00		33,600.00	1,300.00	134,000.00				
06-20 Various Improvements or Purposes	45,998.87	145,363.00		28,641.00	10,986.16	174,004.00		345.90		34,666.81
08-20 Purchase of Equipment for Fire Dept.	406.25									406.25
08-21 Various Capital Improvements	396,423.37	670,820.00		65,316.00	65,623.40	736,136.00		47,141.84		283,658.13
10-22 Various Capital Improvements	65,555.44	186,200.00		23,275.00	3,674.67	209,475.00				61,880.77
16-22 Purchase of Police Vehicles	27,625.61	162,760.00	36,345.98	20,345.00	12,908.57	183,105.00		61,898.02		(10,835.00)
06-23 Various Road Improvements	211,551.27	529,508.00		58,834.00	160,744.70	588,342.00		40,215.11		10,591.46
07-24 Various Capital Improvements	509,459.03	1,051,356.00		116,814.00	277,286.33	1,168,170.00				232,172.70
08-24 Improvements to the Police Department	20,000.00				19,250.00			750.00		
07-25 Various Capital Improvements		712,349.00			184,066.47			147,409.20	214,284.00	595,157.33
08-25 Improvements to the Police Department					16,500.00				16,500.00	
07-25 Purchase of Police Vehicles									95,000.00	95,000.00
	$ 2,709,433.47	$ 3,754,466.00	$ 47,265.27	$ 508,855.00	$ 767,291.70	$ 3,475,972.00	$ 1,202,307.08	$ 636,080.91	$ 636,080.91	$ 1,574,448.96

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Ord. Date	Improvement Description	Balance Dec. 31, 2024	2025 Improvement Authorizations	Funded by Budget Appropriation	Balance Dec. 31, 2025	Analysis of Balance Dec. 31, 2025: Bond Anticipation Notes	Analysis of Balance Dec. 31, 2025: Expenditures	Analysis of Balance Dec. 31, 2025: Unexpended Improvement Authorizations
09-17	Various Capital Improvements	$ 93,240.00		$ 39,530.00	$ 53,710.00	$ 53,710.00		
16-17	Acquisition of New Fire Truck	189,500.00		47,500.00	142,000.00	142,000.00		
10-18	Improvements to Various Roads	134,000.00		33,600.00	100,400.00	100,400.00		
06-20	Various Improvements or Purposes	206,265.00		28,641.00	177,624.00	145,363.00		$ 32,261.00
08-21	Various Capital Improvements	736,136.00		65,316.00	670,820.00	670,820.00		
10-22	Various Capital Improvements	296,923.00		23,275.00	273,648.00	186,200.00		87,448.00
16-22	Purchase of Police Vehicles	193,940.00		20,345.00	173,595.00	162,760.00	$ 10,835.00	
06-23	Various Road Improvements	588,342.00		58,834.00	529,508.00	529,508.00		
07-24	Various Capital Improvements	1,168,173.00		116,814.00	1,051,359.00	1,051,356.00		3.00
07-25	Various Capital Improvements		$ 1,102,800.00		1,102,800.00	712,349.00		390,451.00
		$ 3,606,519.00	$ 1,102,800.00	$ 433,855.00	$ 4,275,464.00	$ 3,754,466.00	$ 10,835.00	$ 510,163.00
	Ref.	C			C			

Improvement Authorizations - Unfunded		$ 1,728,327.20
Less: Unexpended Proceeds of Bond Anticipation Notes Issued:		
09-17 Various Capital Improvements	$ 37.00	
06-20 Various Improvements or Purposes	34,666.81	
08-21 Various Capital Improvements	283,658.13	
10-22 Various Capital Improvements	61,880.77	
06-23 Various Road Improvements	10,591.46	
07-24 Various Capital Improvements	232,172.70	
07-25 Various Capital Improvements	595,157.33	
		1,218,164.20
		$ 510,163.00

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

		Ordinance		Balance Dec. 31, 2024		2025 Authorizations				Balance Dec. 31, 2025	
Ord. No.	Improvement Description	Date	Amount	Funded	Unfunded	New Jersey Department of Transportation Grant	Deferred Charges to Future Taxation - Unfunded	Capital Improvement Fund	Paid or Charged	Funded	Unfunded
09-17	Various Capital Improvements	07/11/17	$ 623,846.00		$ 14,988.40				$ 14,951.40		$ 37.00
10-18	Improvements to Various Roads	07/10/18	493,140.00		1,300.00				1,300.00		
06-20	Various Improvements or Purposes	08/18/20	476,480.00		78,259.87				11,332.06		66,927.81
08-20	Purchase of Equipment for Fire Department	09/08/20	13,500.00	$ 406.25						$ 406.25	
08-21	Various Capital Improvements	06/10/21	1,261,008.00		396,423.37				112,765.24		283,658.13
10-22	Various Capital Improvements	08/16/22	505,398.00		153,003.44				3,674.67		149,328.77
16-22	Purchase of Police Vehicles	11/09/22	225,000.00		38,460.61				38,460.61		
06-23	Various Road Improvements	06/13/23	803,962.00		211,551.27				200,959.81		10,591.46
07-24	Various Capital Improvements	05/14/24	1,413,021.00		509,462.03				277,286.33		232,175.70
08-24	Improvements to the Police Department	05/28/24	20,000.00	20,000.00					20,000.00		
07-25	Various Capital Improvements	06/24/25	1,317,084.00			$ 148,284.00	$ 1,102,800.00	$ 66,000.00	331,475.67		985,608.33
08-25	Improvements to the Police Department	06/24/25	16,500.00					16,500.00	16,500.00		
11-25	Purchase of Police Vehicles	09/09/25	95,000.00					95,000.00		95,000.00	
				$ 20,406.25	$ 1,403,448.99	$ 148,284.00	$ 1,102,800.00	$ 177,500.00	$ 1,028,705.79	$ 95,406.25	$ 1,728,327.20
			Ref.	C	C					C	C

Cash Disbursed	$ 767,291.70
Encumbrances Payable	297,760.07
Less:	
Refund	(36,345.98)
	$ 1,028,705.79

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BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.		
Balance December 31, 2024	C	$	178,326.30
Increased by:			
Current Fund Budget Appropriation			75,000.00
			253,326.30
Decreased by:			
Appropriated to Finance:			
Improvement Authorizations			177,500.00
Balance December 31, 2025	C	$	75,826.30

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF BOND ANTICIPATION NOTES PAYABLE

Ord. Number	Improvement Description	Date of Original Note	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2024	Issued	Matured	Balance Dec. 31, 2025
09-17	Various Improvements	08/18/2017	07/25/2024	07/24/2025	4.500%	$ 93,240.00		$ 93,240.00	
			07/22/2025	07/21/2026	3.500%		$ 53,710.00		$ 53,710.00
16-17	Purchase of Fire Truck	08/16/2018	07/25/2024	07/24/2025	4.500%	189,500.00		189,500.00	
			07/22/2025	07/21/2026	3.500%		142,000.00		142,000.00
10-18	Improvements to Various Roads	08/16/2018	07/25/2024	07/24/2025	4.500%	134,000.00		134,000.00	
			07/22/2025	07/21/2026	3.500%		100,400.00		100,400.00
06-20	Various Improvements	07/29/2021	07/25/2024	07/24/2025	4.500%	174,004.00		174,004.00	
			07/22/2025	07/21/2026	3.500%		145,363.00		145,363.00
08-21	Various Improvements	07/29/2021	07/25/2024	07/24/2025	4.500%	517,833.00		517,833.00	
			07/22/2025	07/21/2026	3.500%		452,517.00		452,517.00
08-21	Various Improvements	07/27/2023	07/25/2024	07/24/2025	4.500%	218,303.00		218,303.00	
			07/22/2025	07/21/2026	3.500%		218,303.00		218,303.00
10-22	Various Improvements	07/27/2023	07/25/2024	07/24/2025	4.500%	209,475.00		209,475.00	
			07/22/2025	07/21/2026	3.500%		186,200.00		186,200.00
16-22	Purchase of Police Vehicles	07/27/2023	07/25/2024	07/24/2025	4.500%	183,105.00		183,105.00	
			07/22/2025	07/21/2026	3.500%		162,760.00		162,760.00
06-23	Various Road Improvements	07/25/2024	07/25/2024	07/24/2025	4.500%	588,342.00		588,342.00	
			07/22/2025	07/21/2026	3.500%		529,508.00		529,508.00
07-24	Various Improvements	07/25/2024	07/25/2024	07/24/2025	4.500%	1,168,170.00		1,168,170.00	
			07/22/2025	07/21/2026	3.500%		1,051,356.00		1,051,356.00
07-25	Various Improvements	07/22/2025	07/22/2025	07/21/2026	3.500%		712,349.00		712,349.00
						$ 3,475,972.00	$ 3,754,466.00	$ 3,475,972.00	$ 3,754,466.00
					Ref.	C			C
			Renewals				$ 3,042,117.00	$ 3,042,117.00	
			New Issues				712,349.00		
			Funded by Budget Appropriation					433,855.00	
							$ 3,754,466.00	$ 3,475,972.00	

BOROUGH OF FRANKLIN
GENERAL CAPITAL FUND
SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

Ord. No.	Ordinance Date	Improvement Description	Balance Dec. 31, 2024	2025 Improvement Authorizations	Bond Anticipation Notes Issued	Balance Dec. 31, 2025
06-20	08/18/20	Various Improvements or Purposes	$ 32,261.00			$ 32,261.00
10-22	08/16/22	Various Capital Improvements	87,448.00			87,448.00
16-22	11/09/22	Purchase of Police Vehicles	10,835.00			10,835.00
07-24	05/14/24	Various Capital Improvements	3.00			3.00
07-25	06/24/25	Various Capital Improvements		$ 1,102,800.00	$ 712,349.00	390,451.00
			$ 130,547.00	$ 1,102,800.00	$ 712,349.00	$ 520,998.00

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
WATER AND SEWER UTILITY FUND

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
SCHEDULE OF CASH - TREASURER

	Ref.	Operating		Capital	
Balance December 31, 2024	D		$ 3,310,845.55		$ 1,289,931.96
Increased by Receipts:					
Water and Sewer Utility Collector		$ 2,286,118.41			
Miscellaneous Revenues Not Anticipated		226,746.66			
Bond Anticipation Notes Issued				$ 921,534.00	
Due General Capital Fund:					
Interfund Advanced/Returned				61,500.00	
Due Water and Sewer Utility Operating Fund:					
Interfund Advanced/Returned				107,892.00	
Appropriation Refunds		870.00			
			2,513,735.07		1,090,926.00
			5,824,580.62		2,380,857.96
Decreased by Disbursements:					
2025 Appropriation Expenditures		2,460,135.91			
2024 Appropriation Reserve Expenditures		66,727.76			
Due to Current Fund:					
Interfund Advanced				26,611.63	
Accrued Interest on:					
Water and Sewer Utility Bonds		58,000.00			
Water and Sewer Utility Bond Anticipation Notes		43,696.00			
Bond Anticipation Notes Matured				971,028.00	
Improvement Authorization Expenditures				67,930.75	
Reserve for Encumbrances				5,610.25	
Due Water and Sewer Utility Capital Fund:					
Interfund Advanced/Returned		107,892.00			
			2,736,451.67		1,071,180.63
Balance December 31, 2025	D		$ 3,088,128.95		$ 1,309,677.33

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BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
SCHEDULE OF CASH - COLLECTOR
YEAR ENDED DECEMBER 31, 2025

Increased by Receipts:		
Consumer Accounts Receivable:		
Water and Sewer Rents	$ 2,267,583.33	
Rent Overpayments	18,535.08	
		$ 2,286,118.41
Decreased by Disbursements:		
Paid to Treasurer		$ 2,286,118.41

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
ANALYSIS OF WATER AND SEWER CAPITAL CASH

		Receipts		Disbursements			Transfers		
	Balance/(Deficit) Dec. 31, 2024	Bond Anticipation Note Issued	Miscellaneous	Improvement Authorizations	Bond Anticipation Notes	Miscellaneous	From	To	Balance/(Deficit) Dec. 31, 2025
Capital Fund Balance	$ 32,342.10								$ 32,342.10
Capital Improvement Fund	286,696.07						$ 3,100.00		283,596.07
Reserve for Preliminary Expenses	228.20								228.20
Reserve for I&I Study	297,094.82								297,094.82
Reserve for Water/Sewer Equipment	12,848.46								12,848.46
Reserve for Sewer Stations	187,803.64								187,803.64
Reserve for Water Distribution	109,869.30								109,869.30
Reserve for Capital Outlay	85,488.59								85,488.59
Reserve for Public Works	9,403.81								9,403.81
Reserve for Encumbrances	5,818.25					$ 5,610.25		$ 86,282.50	86,490.50
Due Current Fund						26,611.63			(26,611.63)
Due General Capital Fund			$ 61,500.00						61,500.00
Due Water and Sewer Utility Operating Fund	(107,892.00)		107,892.00				107,894.00		(107,894.00)
Ord No. / Improvement Description									
10-22 Improvements to Water Storage Tank	178,346.75	$ 671,747.00		$ 4,873.50	$ 755,716.00		86,282.50	83,969.00	87,190.75
04-23 Improvements to Water Storage Tank	191,883.97	191,387.00		1,557.25	215,312.00			23,925.00	190,326.72
07-25 Improvements to Water/Sewer System		58,400.00		61,500.00				3,100.00	
	$ 1,289,931.96	$ 921,534.00	$ 169,392.00	$ 67,930.75	$ 971,028.00	$ 32,221.88	$ 197,276.50	$ 197,276.50	$ 1,309,677.33

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE

	Ref.		
Balance December 31, 2024	D		$ 195,399.84
Increased by:			
Water and Sewer Rents Levied			2,292,764.38
			2,488,164.22
Decreased by:			
Collections		$ 2,267,583.33	
Transfer to Water and Sewer Utility Liens Receivable		1,781.44	
Overpayments Applied		8,018.57	
			2,277,383.34
Balance December 31, 2025	D		$ 210,780.88

WATER AND SEWER UTILITY OPERATING FUND
SCHEDULE OF WATER AND SEWER UTILITY LIENS RECEIVABLE

	Ref.		
Balance December 31, 2024	D		$ 3,052.41
Increased by:			
Transfer from Water and Sewer Rents Receivable		$ 1,781.44	
Interest and Costs Accrued at Tax Sale		38.83	
			1,820.27
			4,872.68
Decreased by:			
Canceled			1,262.26
Balance December 31, 2025	D		$ 3,610.42

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF FIXED CAPITAL

Description	Balance Dec. 31, 2024	Additions By Ordinance	Additions By Budget	Balance Dec. 31, 2025
General Structures, Electric Power Equipment Distribution Mains and General Equipment	$ 3,784,428.41			$ 3,784,428.41
Sanitary Sewer System	11,607,852.64			11,607,852.64
Office Equipment	37,181.01			37,181.01
Vehicles	555,043.73			555,043.73
Backhoe	73,614.90			73,614.90
Plow Assembly	5,295.00			5,295.00
Sewer Jet Cleaner	719.43			719.43
Water Meters	27,433.35			27,433.35
Improvements to Pond/Reservoir	39,039.00			39,039.00
Dam Restoration	19,600.00			19,600.00
Improvements to Water Supply & Distribution System	6,143,344.08			6,143,344.08
Improvements to Borough Hall	303,750.00			303,750.00
Installation of Sidewalks	17,500.00			17,500.00
Sewer Refunding Bond	105,000.00			105,000.00
I & I Study and Repair	109,180.17			109,180.17
Miscellaneous	479,541.83	$ 61,500.00	$ 6,744.68	547,786.51
	$ 23,308,523.55	$ 61,500.00	$ 6,744.68	$ 23,376,768.23
Ref.	D			D

2025 Appropriations	$ 2,007.42
2024 Appropriation Reserves	4,737.26
	$ 6,744.68

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF FIXED CAPITAL AUTHORIZED AND UNCOMPLETED

Improvement Description	Ordinance Date	Ordinance Amount	Balance Dec. 31, 2024	2025 Authorizations	Costs to Fixed Capital	Balance Dec. 31, 2025
Improvements to Water Storage Tank	08/16/22	$ 839,685.00	$ 839,685.00			$ 839,685.00
Improvements to Water Storage Tank	04/11/23	239,235.00	239,235.00			239,235.00
Various Capital Improvements	06/24/25	61,500.00		$ 61,500.00	$ 61,500.00	
			$ 1,078,920.00	$ 61,500.00	$ 61,500.00	$ 1,078,920.00
		Ref.	D			D

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY OPERATING FUND
SCHEDULE OF 2024 APPROPRIATION RESERVES
YEAR ENDED DECEMBER 31, 2025

	Balance Dec. 31, 2024	Balance After Modification	Paid or Charged	Balance Lapsed
Operating:				
Salaries and Wages	$ 82,992.95	$ 82,992.95	$ 3,643.65	$ 79,349.30
Other Expenses	176,574.29	176,574.29	32,860.65	143,713.64
Capital Improvements:				
Capital Outlay	21,108.00	21,108.00	4,737.26	16,370.74
Improvements to Water Distribution System	37,498.01	37,498.01	25,185.60	12,312.41
Purchase of Water and Sewer Equipment	13,888.50	13,888.50		13,888.50
Statutory Expenditures:				
Contributions to:				
Social Security System	1,368.90	1,368.90	278.74	1,090.16
Unemployment Compensation Insurance	105.16	105.16	21.86	83.30
	$ 333,535.81	$ 333,535.81	$ 66,727.76	$ 266,808.05

	Ref.	
Analysis of Balance December 31, 2024:		
Unencumbered	D	$ 270,727.92
Encumbered	D	62,807.89
		$ 333,535.81

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Ord. No.	Improvement Description	Ordinance Date	Ordinance Amount	Balance Dec. 31, 2024 Unfunded	2025 Authorizations Capital Improvement Fund	2025 Authorizations Deferred Charges to Future Revenue	Paid or Charged	Balance Dec. 31, 2025 Unfunded
10-22	Improvements to Water Storage Tank	8/16/22	$ 839,685.00	$ 178,346.75			$ 91,156.00	$ 87,190.75
04-23	Improvements to Water Storage Tank	4/11/23	239,235.00	191,883.97			1,557.25	190,326.72
07-25	Improvements to Water/Sewer System	6/24/25	61,500.00		$ 3,100.00	$ 58,400.00	61,500.00	
				$ 370,230.72	$ 3,100.00	$ 58,400.00	$ 154,213.25	$ 277,517.47
			Ref.	D				D
						Cash Disbursed	$ 67,930.75	
						Encumbrances	86,282.50	
							$ 154,213.25	

D-10

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.		
Balance December 31, 2024	D	$	286,696.07
Decreased by:			
Appropriated to Finance Improvement Authorizations			3,100.00
Balance December 31, 2025	D	$	283,596.07

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF RESERVE FOR AMORTIZATION

	Ref.		
Balance December 31, 2024	D		$ 21,966,415.55
Increased by:			
Completed Ordinances Transferred from			
Deferred Reserve for Amortization		$ 3,100.00	
Paid by Water and Sewer Utility Operating Budget:			
Serial Bonds Paid		85,000.00	
Bond Anticipation Notes		107,894.00	
Capital Outlay:			
2025 Budget Appropriations		2,007.42	
2024 Budget Appropriation Reserves		4,737.26	
			202,738.68
Balance December 31, 2025	D		$ 22,169,154.23

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF DEFERRED RESERVE FOR AMORTIZATION

Ord. No.	Improvement Description	Ordinance Date	2025 Authorizations	Transferred to Reserve for Amortization	Balance Dec. 31, 2025
07-25	Improvements to Water/Sewer System	06/24/25	$ 3,100.00	$ 3,100.00	
			$ 3,100.00	$ 3,100.00	$ -0-
		Ref.			D

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF BOND ANTICIPATION NOTES PAYABLE

Ord. No.	Improvement Description	Date of Original Note	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2024	Issued	Matured	Balance Dec. 31, 2025
10-22	Improvements to Water Storage Tank	7/27/23	7/25/24	7/24/25	4.50%	$ 755,716.00		$ 755,716.00	
			7/22/25	7/21/26	3.50%		$ 671,747.00		$ 671,747.00
04-23	Improvements to Water Storage Tank	7/27/23	7/25/24	7/24/25	4.50%	215,312.00		215,312.00	
			7/22/25	7/21/26	3.50%		191,387.00		191,387.00
07-25	Improvements to Water Storage Tank	7/22/25	7/22/25	7/21/26	3.50%		58,400.00		58,400.00
						$ 971,028.00	$ 921,534.00	$ 971,028.00	$ 921,534.00
					Ref.	D			D
	Renewals						$ 863,134.00	$ 863,134.00	
	New Issues						58,400.00		
	Paid by Budget Appropriation							107,894.00	
							$ 921,534.00	$ 971,028.00	

BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF SERIAL BONDS PAYABLE

Purpose	Date of Issue	Original Issue	Maturities of Bonds Outstanding Dec. 31, 2025 Date	Maturities of Bonds Outstanding Dec. 31, 2025 Amount	Interest Rate	Balance Dec. 31, 2024	Matured	Balance Dec. 31, 2025
Water Refunding Bonds	12/15/15	$ 2,195,000.00	8/15/26	$ 85,000.00	4.00%			
			8/15/27	90,000.00	4.00%			
			8/15/28	95,000.00	4.00%			
			8/15/29	95,000.00	4.00%			
			8/15/30	100,000.00	4.00%			
			8/15/31	105,000.00	4.00%			
			8/15/32	110,000.00	4.00%			
			8/15/33	115,000.00	4.00%			
			8/15/34	120,000.00	4.00%			
			8/15/35	125,000.00	4.00%			
			8/15/36	130,000.00	4.00%			
			8/15/37	135,000.00	4.00%			
			8/15/38	60,000.00	4.00%	$ 1,450,000.00	$ 85,000.00	$ 1,365,000.00
						$ 1,450,000.00	$ 85,000.00	$ 1,365,000.00
					Ref.	D		D

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BOROUGH OF FRANKLIN
WATER AND SEWER UTILITY CAPITAL FUND
SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED
YEAR ENDED DECEMBER 31, 2025

Ord. No.	Improvement Description	2025 Authorizations	Bond Anticipation Notes Issued	Balance Dec. 31, 2025
07-25	Improvements to Water/Sewer System	$ 58,400.00	$ 58,400.00	
		$ 58,400.00	$ 58,400.00	$ -0-

BOROUGH OF FRANKLIN
COUNTY OF SUSSEX
2025
PUBLIC ASSISTANCE FUND

BOROUGH OF FRANKLIN
PUBLIC ASSISTANCE FUND
SCHEDULE OF CASH

	Ref.	Fund Total	P.A.T.F. I
Balance December 31, 2024	E	$ 6,098.26	$ 6,098.26
Increased by Receipts:			
Interest Earned		148.08	148.08
Balance December 31, 2025	E	$ 6,246.34	$ 6,246.34

BOROUGH OF FRANKLIN

PART II

SINGLE AUDIT

YEAR ENDED DECEMBER 31, 2025

BOROUGH OF FRANKLIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED DECEMBER 31, 2025

Schedule 1

Name of Federal Agency or Department	Name of Program	Assistance Listing Number	Pass Through Entity ID	Grant Award	Grant Period From	Grant Period To	Amount Received	Amount of Expenditures	Cumulative Expenditures	Amounts Provided to Subrecipients
U.S. Division of Criminal Justice	Bullet Proof Vest Partnership	16.607	N/A	$ 2,394.15	1/1/25	12/31/26	$ 2,394.15			
Total U.S. Division of Criminal Justice							2,394.15			
U.S. Department of Treasury: (Passed through the New Jersey Department of Community Affairs)	COVID-19 - American Rescue Plan Act: Firefighter Grant	21.027	100-022-8030-689-046180	60,000.00	1/1/24	12/31/24	60,000.00		$ 60,000.00	
Total Department of Treasury							60,000.00		60,000.00	
TOTAL FEDERAL AWARDS							$ 62,394.15	$ -0-	$ 60,000.00	$ -0-

N/A - Not Available/Applicable

SEE ACCOMPANYING NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

Schedule 2

BOROUGH OF FRANKLIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED DECEMBER 31, 2025

Name of State Agency or Department	State Program	Program Account No.	Grant Period From	Grant Period To	Grant Award	Amount Received	Amount of Expenditures	Cumulative Expenditures
Department of Environmental Protection	Clean Communities Program	765-042-4900-004-178910	01/01/17	12/31/25	$ 11,830.83		$ 4,901.89	$ 11,830.83
			01/01/18	12/31/26	15,666.45		2,943.11	2,943.11
			01/01/25	12/31/26	15,538.21	$ 15,538.21		
						15,538.21	7,845.00	28,699.73
	Recycling Tonnage	100-042-4910-224-238490	01/01/17	12/31/26	11,369.90		8,188.50	11,271.79
			01/01/25	12/31/26	13,917.88	13,917.88		
						13,917.88	8,188.50	22,332.82
	Stormwater Assistance Grant	100-042-4850-099-290400	01/01/24	12/31/26	50,000.00		12,688.51	22,129.57
							12,688.51	47,129.57
Total Department of Environmental Protection						29,456.09	28,722.01	98,162.12
Department of Law and Public Safety	Drunk Driving Enforcement Fund	100-078-6400-260-YYYY	01/01/19	12/31/26	3,737.57		70.00	3,443.09
	Body Worn Camera Grant	100-066-1020-495-092120	01/01/21	12/31/22	42,798.00	42,798.00		42,798.00
Total Department of Law and Public Safety						42,798.00	70.00	46,241.09
Department of Health	Alcohol Education, Rehabilitation and Enforcement Fund	760-098-9735-001-060000	01/01/25	12/31/26	515.83	515.83		
Total Department of Health						515.83		
U.S. Department of Transportation: (Passed through New Jersey Department of Transportation)	Municipal Aid - Master Warren & Green Streets	480-078-6320-AOP-606281	01/01/25	12/31/26	148,284.00		124,340.42	124,340.42
TOTAL STATE AWARDS						$ 72,769.92	$ 153,132.43	$ 268,743.63

SEE ACCOMPANYING NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

BOROUGH OF FRANKLIN
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
YEAR ENDED DECEMBER 31, 2025

A. BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards (the “Schedules”) include the federal and state grant activity of the Borough of Franklin under programs of the federal and state governments for the year ended December 31, 2025. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (“Uniform Guidance”) and New Jersey's OMB Circular 25-12, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*. Because the schedules present only a selected portion of the operations of the Borough, they are not intended to and do not present the financial position, changes in fund balance or cash flows of the Borough.

B. BASIS OF ACCOUNTING

Expenditures reported on the accompanying schedules of expenditures of federal and state awards are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts, if any, shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through identifying numbers are presented where available. The Borough has elected not to use the 15 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

C. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

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<u>Report on Internal Control Over</u>
<u>Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements</u>
<u>Performed in Accordance with *Government Auditing Standards*</u>

<u>Independent Auditors' Report</u>

The Honorable Mayor and Members
of the Borough Council
Borough of Franklin
Franklin, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements - *regulatory basis* - of the various funds of the Borough of Franklin, in the County of Sussex (the "Borough") as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements and have issued our report thereon dated May 22, 2026**.** These financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division, to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Borough's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct**,** misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Borough's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2025-001**,** that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Borough's Response to the Finding

Government Auditing Standards requires the auditor to perform limited procedures on the Borough's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Responses. The Borough's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Borough's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mount Arlington, New Jersey
May 22, 2026

NISIVOCCIA LLP

Brian Ko

Brian Ko
Certified Public Accountant
Registered Municipal Accountant No. 587

BOROUGH OF FRANKLIN
SCHEDULE OF FINDINGS AND RESPONSES
YEAR ENDED DECEMBER 31, 2025

Summary of Auditors' Results:

- The Independent Auditors' Report expresses an unmodified opinion on the Borough's financial statements, prepared in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey.

- A significant deficiency disclosed during the audit of the financial statements is reported in the *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standard*s. No material weaknesses are reported.

- No instances of noncompliance material to the financial statements of the Borough which would be required to be reported in accordance with *Government Auditing Standard*s, were disclosed during the audit.

- The Borough was not subject to the single audit provisions of the Uniform Guidance and New Jersey's OMB Circular 25-12 for the year ended December 31, 2025 as both state and federal grant expenditures were less than the single audit thresholds of $1,000,000 identified in the Uniform Guidance and NJOMB 25-12.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

- The audit disclosed the following significant deficiency required to be reported under Generally Accepted Government Auditing Standards:

Finding 2025-001

Segregation of Duties

Criteria

Concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

Condition

The Borough does not maintain an adequate segregation of duties with respect to the recording and treasury functions.

The various departments/offices of the Borough are responsible for the issuance of permits and licenses; collections of taxes and permit and license fees; and recording of collections. Also, the reconciliation of bank accounts, the preparation of the general ledger including recording cash receipts and disbursements for the various funds are performed by one person with limited oversight review.

Cause

This is due, in part, to the limited number of personnel of the Borough and the decentralized nature of governmental collection procedures.

BOROUGH OF FRANKLIN
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEAR ENDED DECEMBER 31, 2025
(Continued)

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards: (Cont'd)

Finding 2025-001 (Cont'd)

Segregation of Duties (Cont'd)

Effect of Potential Effect

Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to perpetuate errors and prevent detection within a reasonable period of time.

Recommendation

It is recommended that segregation of duties for the various departments/offices of the Borough be reviewed in order to improve internal control.

Management's Response

The finding was evaluated, however due to budgetary constraints no resolution can be made at this time.

Findings and Questioned Costs for Federal Awards:

- Not applicable – Federal award expenditures are less than the single audit threshold.

Findings and Questioned Costs for State Awards:

- Not applicable – State award expenditures are less than the single audit threshold.

BOROUGH OF FRANKLIN
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2025

The Borough's prior year audit finding 2024-001 regarding segregation of duties has not been resolved mostly due to budget constraints and is included as finding 2025-001 on the Schedule of Findings and Responses.

BOROUGH OF FRANKLIN

PART III

COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2025

BOROUGH OF FRANKLIN
COMMENTS AND RECOMMENDATIONS

Contracts and Agreements Required Advertisement for Bids

N.J.S.A. 40A:11-3 states:

a. " When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of $17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to Subsection b. of Section 9 of P.L. 1971, C.198 (N.J.S.A. 40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to $25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, C.198 (N.J.S.A. 40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.

c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L.1999, C.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L. 1971, C.198 (N.J.S.A. 40A:11-2), and shall round the adjustment to the nearest $1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 40A: 11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective July 1, 2020 through June 30, 2025, the bid thresholds in accordance with N.J.S.A. 40A:11-3 are $17,500 for a contracting unit without a qualified purchasing agent and $44,000 for a contracting unit with a qualified purchasing agent. Effective July 1, 2025 and thereafter, the bid thresholds in accordance with N.J.S.A. 40A:11-3 are $17,500 for a contracting unit without a qualified purchasing agent and $53,000 for a contracting unit with a qualified purchasing agent.

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the Borough Counsel's opinion should be sought before a commitment is made.

The minutes indicated that bids were requested by public advertising per N.J.S.A. 40A:11-4. The minutes also indicated that resolutions were adopted and advertised authorizing the awarding of contracts for "Professional Services" and "Extraordinary Unspecifiable Services" per N.J.S.A. 40A:11-5.

BOROUGH OF FRANKLIN
COMMENTS AND RECOMMENDATIONS
(Continued)

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rate to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The following resolutions were adopted in 2025:

BE IT RESOLVED by the Mayor and Council of the Borough of Franklin, Sussex County, New Jersey, that the rate of interest charges on delinquent taxes in this Borough shall be as follows:

On all delinquents to and including December 31, 2025, at the rate or rates heretofore governing, and on all delinquents on and after January 1, 2025 at the rate of 8% per annum for and upon the first $1,500 of the delinquency and at the rate of 18% per annum for and upon any amount of the delinquency in excess of $1,500; and that a grace period of 10 days will be allowed on taxes due February 1, May 1, August 1, and November 1. If taxes are not paid by the 10th, interest shall be charged from the due date.

BE IT RESOLVED, that the collector of the Borough be and is hereby directed to collect interest on all taxes accordingly.

BE IT RESOLVED by the Mayor and Council of the Borough of Franklin, Sussex County, New Jersey, that the rate of interest charges on delinquent utility charges in this Borough shall be as follows:

On all delinquents to and including December 31, 2025, at the rate or rates heretofore governing, and on all delinquents on and after January 1, 2025 at the rate of 8% per annum for and upon the first $1,500 of the delinquency and at the rate of 18% per annum for and upon any amount of the delinquency in excess of $1,500; and that a grace period of 30 days will be allowed on charges due April 1, July 1, October 1, and December 31. If charges are not paid 30 days after the end of each quarter, interest shall be charged from the due date.

BE IT RESOLVED, that the collector of the Borough be and is hereby directed to collect interest on all utility charges accordingly.

It appears from our testing that interest was charged in accordance with the above resolutions.

Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with regulations of the Division of Local Government Services, consisting of verification notices as follows:

Type	Number Mailed
Payments of 2025 and 2026 Taxes	20
Payments of Water and Sewer Utility Charges	20
Delinquent Taxes	15
Delinquent Water and Sewer Utility Charges	10
Tax Title Liens	2

BOROUGH OF FRANKLIN
COMMENTS AND RECOMMENDATIONS
(Continued)

Delinquent Taxes and Tax Title Liens

The last tax sale was held on December 3, 2025.

The following comparison is made of the number of tax title liens receivable on December 31, of the last three years:

Year	Number of Liens
2025	6
2024	8
2023	10

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties bank on a taxpaying basis.

Municipal Court

The transactions for the year 2025 were as follows:

RECEIPTS AND DISBURSEMENTS FOR THE YEAR ENDED DECEMBER 31, 2025

	Balance Dec. 31, 2024	Receipts	Disbursements	Balance Dec. 31, 2025
State of New Jersey	$ 2,286.84	$ 19,816.95	$ 20,320.46	$ 1,783.33
Municipality:				
Fines and Fees	3,147.06	37,522.68	36,153.35	4,516.39
POAA	8.00	82.00	90.00	
Public Defender	202.00	1,818.50	2,020.50	
Weights and Measures		7,650.00	7,400.00	250.00
Restitution		742.91	742.91	
County Fines	1,038.00	14,591.35	13,433.10	2,196.25
Cash Bail	1,350.00	9,955.00	6,030.00	5,275.00
	$ 8,031.90	$ 92,179.39	$ 86,190.32	$ 14,020.97

New Jersey Administrative Code Accounting Requirements

The Division of Local Government Services has established three (3) accounting requirements which are prescribed in the New Jersey Administrative Code. They are as follows:

1. Maintenance of an encumbrance accounting system.
2. Fixed asset accounting and reporting system.
3. General ledger accounting system.

The Borough maintains an encumbrance accounting system, a fixed asset accounting and reporting system and a general ledger accounting system.

BOROUGH OF FRANKLIN
COMMENTS AND RECOMMENDATIONS
(Continued)

Finance

During our review of the general ledger, it was noted that there were several large interfund balances which existed at year end.

It is recommended that all interfund balances be liquidated and every effort be made to avoid or limit interfund transactions.

Management's Response

Management will ensure that interfunds are liquidated in a timely manner.

Management Suggestions

Federal and State Grants

During our review of the Federal and State Grant Fund, it was noted that there are several older outstanding grant balances that have been idle for several years. It is suggested that management review these balances for cancellation.

Governmental Accounting Standards Board (GASB) Statements effective for Year Ending December 31, 2026

GASB Statement No. 104, Disclosure of Certain Capital Assets

Standard requires lease assets as well as subscription assets to be disclosed separately in the capital assets note disclosures. The standard also requires a disclosure for capital assets held for sale where it is probable that the sale will be finalized within one year of the financial statement date.

Governmental Accounting Standards Board (GASB) Statements effective for Year Ending December 31, 2027

GASB Statement No. 105, Subsequent Events

Standard will improve financial reporting related to subsequent events by clarifying the subsequent events time frame and the subsequent events that constitute recognized and nonrecognized events and specifying the information items that are required to be disclosed about subsequent events.

Status of Prior Year Recommendations

The prior year recommendations regarding the general ledgers and bank reconciliations be in agreement, all reconciling items between the Borough's bank accounts be in agreement, a reconciliation of the water/sewer receivable and general ledger be prepared on a monthly basis and payroll transfers be reviewed and reconciled with the general ledger on a monthly basis have been resolved in the current year.

The prior year recommendations regarding segregation of duties for the various departments/offices of the Borough and interfunds be liquidated and every effort to avoid or limit interfund transactions are included as recommendations in the current year.

BOROUGH OF FRANKLIN
SUMMARY OF RECOMMENDATIONS

It is recommended that:

1) Segregation of duties for the various departments/offices of the Borough be reviewed in order to improve internal control.

2) All interfund balances be liquidated and every effort be made to avoid or limit interfund transactions.

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